

SELF-REGULATION AND ENFORCEMENT IN FINANCIAL MARKETS: EVIDENCE  
FROM INVESTOR-BROKER DISPUTES AT THE NASD

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**Abstract**

This paper investigates whether self-regulation in financial markets leads to greater industry bias and expertise in enforcement. Using hand-collected data on securities arbitration disputes from the National Association of Securities Dealers (NASD), I document that pro-industry arbitrators are selected more often to arbitration panels than pro-investor ones (selection on bias) and that experts are also selected more frequently to cases (selection on expertise). Moreover, both patterns vary substantially across cases. Selection on bias is strongest when large brokerage firms are sued and when cases are more important to firms while selection on expertise increases with case complexity. This suggests that arbitrators are assigned to cases in ways that lead to higher industry bias and expertise. To assess whether the NASD is responsible for these patterns, I examine the impact of a change in regulation that greatly reduced NASD control over the selection of arbitrators. Following this change, the allocation of expertise to cases declined and there is some evidence that selection on bias increased. These results suggest that the NASD is not responsible for selection on bias but that it increases selection on expertise. Thus, concerns about favoritism at the NASD may be misplaced and, more generally, self-regulation may increase expertise and even lower industry bias in enforcement.

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# 1 Introduction

The design and enforcement of financial regulation are important to the proper functioning of financial markets. In the United States, these regulatory activities are overseen by the Securities and Exchange Commission (SEC) but often delegated to self-regulatory organizations (SROs) such as the National Association of Securities Dealers (NASD) and the New York Stock Exchange (NYSE). Since SROs are owned and organized by securities firms, there are potential advantages and disadvantages associated with their control over regulation. If SROs maximize the interests of their member firms, they may underenforce rules violations. On the other hand, they also have specialized industry knowledge and may face lower monitoring costs. Thus, self-regulation could be associated with a trade-off between bias and expertise. Despite the prevalence of self-regulation in financial markets, little empirical research has examined the desirability of this form of regulation.

This paper starts filling this gap by exploring the role of a self-regulatory organization, the NASD, in the resolution of disputes between retail investors and securities brokers. Since these disputes proceed in an arbitration forum run by the NASD and brokerage firms form the majority of its members, this environment provides an opportunity to study the trade-off between bias and expertise associated with self-regulation. This setting is particularly promising because the entire range of possible enforcement outcomes is reported. More importantly, a recent rules change introduced in 1998 reduced the NASD's control over the enforcement process. Using a unique hand-collected database of arbitration cases, I provide evidence that is consistent with the presence of expertise and industry bias in SRO enforcement. I then investigate whether the decline in NASD control led to a drop in this expertise and industry favoritism. Overall, the findings are consistent with a fall in expertise, but do not provide evidence that bias decreased. If anything, the results suggest the opposite change: bias may have *increased* following the reduction in self-regulation.

Ideally, enforcement institutions should be designed to maximize accuracy in interpreting facts (i.e., expertise) and minimize deviation from the social optimum when translating these facts into decisions (i.e., bias).<sup>1</sup> However, because optimal punishments are not observed, it is not possible to evaluate an enforcement mechanism on either of these dimensions using only data on the level or variance of decisions. Instead, this paper examines the selection of arbitrators to cases. Using observed arbitration decisions to classify arbitrators as more or less pro-industry, I look for bias in enforcement by verifying whether relatively more pro-industry arbitrators are selected more frequently than pro-investor ones. Likewise, I classify arbitrators on the basis of their professional backgrounds and case experience and explore expertise in enforcement by asking whether relatively more expert arbitrators are also selected more often to cases. These two arbitrator selection patterns are referred

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<sup>1</sup>An optimal enforcement institution also minimizes enforcement costs (e.g., Bernardo, Talley and Welch, 2000). Since NASD case dockets do not contain sufficient information on these costs, I cannot explore this dimension in the analysis. However, many observers have argued that alternative dispute resolution mechanisms, like arbitration, have lower enforcement costs than more formal ones, like courts.

to as *selection on bias* and *selection on expertise*, respectively.

Endogenous arbitrator selection illustrates a specific way that bias and expertise can arise in enforcement. For instance, if some arbitrators are more pro-industry than others, an arbitrator selection process that “favors” pro-industry arbitrators will induce average outcomes that benefit the industry. The analysis of selection on bias and expertise in disputes between investors and brokers is appropriate for two reasons. First, there is likely to be widespread arbitrator heterogeneity. Variation along the pro-claimant/pro-respondent dimension has been documented in other judicial forums (e.g., Kling, 2006; and Chang and Schoar, 2006) and should be even more pronounced in securities arbitration where adjudicators have more discretion. Second, the NASD exercises control over the arbitrator selection process. Namely, it manages the arbitrator pool and, prior to the rules change, hand-picks lists of potential arbitrators sent to parties. After receiving these lists, investors and brokers have limited discretion in selecting the final panel.<sup>2</sup>

In the first part of the analysis, I document general patterns in arbitrator selection and find evidence of selection on bias and expertise even after controlling for an arbitrator’s degree of availability and the characteristics of other potential arbitrators. Moreover, these patterns vary across case importance and complexity. Selection on bias is more pronounced in important cases: when the respondent list includes a large brokerage firm, requested compensatory damages are large, and allegations also cover firm behavior rather than only individual broker behavior. This is consistent with the allocation of pro-industry arbitrators being *targeted* to cases that most benefit industry. Meanwhile, the correlation between arbitrator expertise and selection is strongest in complex cases which have a large number of distinct allegations. This suggests that expertise is not only used but *managed* in a way to increase the precision of enforcement. This interpretation is reinforced by the fact that this pattern is only associated with scarce forms of expertise, namely experience in cases with similar allegation profiles, and not with more widely available expertise, such as being a lawyer or having experience as a chairperson on arbitration panels.

However, since all parties (not just the NASD) are involved in selection, two *distinct* channels can induce these patterns in selection on bias. While selection on bias is consistent with the presence of industry favoritism within the NASD, an alternative hypothesis is that brokerage firms do better in the arbitrator selection process because of other comparative advantages. For example, brokerage firms have more experience in arbitration and in selecting arbitrators and have more information about arbitrators. This latter view does not imply that SRO control of arbitration leads to weaker enforcement. In the second and main part of the analysis, I attempt to separate these two hypotheses by taking advantage of the 1998 rules change mentioned earlier. This change only affected rules governing the arbitrator selection process and primarily removed the NASD’s discretion in picking

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<sup>2</sup>This selection procedure is quite different from judge trials because judges are usually *randomly* drawn from a regional pool. With the exception of the NASD’s role in selection, arbitrator selection shares common features with the selection of jurists in jury trials (e.g., both parties to a dispute have a fixed number of peremptory strikes and can issue challenges for cause).

lists of potential arbitrators to send to parties. Surprisingly, I find that selection on bias is stronger and only becomes statistically significant *after* this reduction in NASD control over selection (though the change is not significant). While some of this difference can be explained by time variation in case characteristics, point estimates of selection on bias are always larger and significantly greater than zero following the rules change even after accounting for observable variation in cases. This supports the hypothesis that other comparative advantages are at least partially responsible for selection on bias and casts some doubt on the widespread view that SROs lead to reduced enforcement. Moreover, selection on expertise *declines* following this change. This is consistent with the view that the NASD actually helped improve the allocation of expertise to arbitration cases and thus increased the precision of enforcement.

A potential concern in interpreting both parts of the analysis is the presence of unobservable case quality and other omitted variables. In particular, due to the endogeneity of panel selection, proxies for pro-industry bias may be capturing unobservable aspects of arbitrator expertise. Thus, the correlation between arbitrator bias and selection frequency may be spurious. To mitigate this concern, I use additional features of securities arbitration to verify that the pro-industry proxies reflect differences in opinion and judgement patterns across arbitrators. For example, the NASD does not allow class action lawsuits or require the application of precedent. This allows me to identify a subsample of cases that have similar quality, due to a common source of wrongdoing, and are subject to rulings by different arbitrators. I find that the outcomes of these cases are correlated with my measures of bias. I also look at open disagreement between members of arbitration panels by analyzing dissent patterns and find that larger *within* tribunal dispersion in the bias proxies predicts a higher likelihood of dissent. Other robustness checks are also presented to address concerns like the misclassification of expertise. Overall, results do not seem to be driven by the misclassification of either arbitrator bias or expertise.

Beyond serving as a unique laboratory to study self-regulation, dispute resolution between investors and brokers is also relevant for financial markets because it substantially affects broker incentives. Broker behavior is likely to have a real impact on investment because full-service brokers are major providers of professional financial advice (e.g., ICI and SIA, 2005).<sup>3</sup> While this delegation to brokers can be desirable because of economies of scale in information production and monitoring (e.g., Diamond, 1984) and investors' behavioral biases (e.g., Odean, 1999; and Barber and Odean, 2000), investors will only realize gains if brokers act in their interest. However, as described in the Tully Commission Report (SEC, 1995), the prevalence of commissions-based compensation in the

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<sup>3</sup>Given recent changes in public policy, this influence is expected to grow substantially. For example, the Pension Protection Act (HR2830), which amends the Employee Retirement Income Securities Act (ERISA) by lowering the legal liability of employers who hire outside advisors to provide investment advice to their 401(k) plan participants, is expected to dramatically increase the provision of professional advice in the defined-contribution channel of retirement investing (e.g., "Trolling for 401(k) Treasures" in *Registered Representative Magazine*, 11/01/05.). Another potential policy change, that would have an even greater impact on the size of the market, is the privatization of Social Security.

industry encourages brokers to recommend excessive trading and overinvestment in proprietary products. Thus, if enforcement is ineffective, the agency problem between investors and brokers may be sufficiently severe that investors reduce their use of advice from brokerage firms.<sup>4</sup> This could lead to costly distortions in portfolio allocation, like limited stock market participation or overinvestment in familiar assets, and other negative effects on financial markets.

The remainder of the paper is structured as follows. Section 2 discusses the literature relating to the design and enforcement of financial regulation. Section 3 provides a background on important institutional characteristics including the change in arbitrator selection procedures. Section 4 introduces the data and some descriptive statistics. Section 5 documents general patterns in arbitrator selection and section 6 uses the rules change to see whether the NASD is responsible for these patterns. Section 7 contains a number of robustness checks. Section 8 concludes.

## 2 Related Literature

Starting with Becker (1968), there is an extensive theoretical literature on enforcement as a means of deterring inefficient behavior. Most relevant to the debate on self-regulation is the issue of *who* should enforce rules. Much of the research into this question has centered on the choice of public versus private enforcement.<sup>5</sup> Focusing mainly on the incentives of enforcers, Becker and Stigler (1974) argued that private parties, compensated with the fines they collect, would implement optimal enforcement and that the market for private enforcement would ensure low enforcement costs. However, others have suggested that private enforcement has limitations that can lead to either overenforcement (Landes and Posner, 1975) or underenforcement (Polinsky, 1980) and that public enforcement can be favorable even if private enforcers have a cost advantage. Looking within public enforcement, Glaeser, Johnson and Shleifer (2001) explore adjudicator heterogeneity and argue that the choice of enforcer reduces to a trade-off between adjudicators who are impartial but unmotivated (judges) versus those who are biased but highly incentivized (regulators).<sup>6</sup> More closely related to this paper,

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<sup>4</sup>This concern is particularly relevant given recent criticisms of securities arbitration by investor groups and the media. See, e.g. “Walled Off From Justice?” in *Business Week*, 03/22/04; “Judging Wall Street” in *Newsweek*, 09/06/04; “Rough Justice: Wall Street Panels for Settling Fights Draw Renewed Fire” in *Wall Street Journal*, 03/17/05; and “Is This Game Already Over?” in *The New York Times*, 06/18/06. There have also been political hearings on securities arbitration held by the U.S. House of Representatives’ Committee on Financial Services (03/17/05) and the North American Securities Administrators Association (07/20/04).

<sup>5</sup>Roughly, public enforcement is undertaken by government institutions while private enforcement is undertaken by private parties. Since enforcement is a multi-stage process, most enforcement institutions are characterized as a mixture of these two extreme organizational forms where investigations are privately triggered (e.g., by victims) and undertaken by either private (e.g., lawyers) or public (e.g., regulators) parties, while decisions are made by a public (e.g., regulator or judge) or private (e.g., self-regulator) enforcer. The existing literature generally focuses on public vs. private involvement in the latter two stages of the enforcement process.

<sup>6</sup>Regulators are highly motivated but biased because they are more subject to political and career concerns. However, the corollary that regulators gather and interpret more information than judges requires that the information provided

DeMarzo, Fishman and Hagerty (2005) explicitly focus on self-regulation and argue that it may be preferred over direct government regulation because of SROs' relative expertise in detecting rules violations even though this leads to sub-optimal levels of enforcement.<sup>7</sup> Further, they advocate a hierarchical structure of self-regulation with government oversight because it achieves cost-effective enforcement while also inducing SROs to increase enforcement in order to avoid direct involvement by the government.<sup>8,9</sup>

There is also a large empirical literature that explores the effects of legal rules restricting the behavior of corporate insiders and financial intermediaries. Using cross-country variation in these rules, research in law and finance highlights a strong positive correlation between laws protecting minority shareholders (e.g., La Porta et al., 1997; 1998; and 2002), mandating disclosure, and facilitating private enforcement (La Porta, Lopez-de-Silanes and Shleifer, 2006) and measures of financial development such as equity market size, ownership concentration, and firm valuation. Related work also studies variation in specific rules within a country to learn about the impact of rules changes. For example, recent research has recognized that certain rules changes that strengthened mandatory disclosure had a differential impact across corporations and exploited this to provide further evidence that mandatory disclosure increases firm value (e.g., Greenstone, Oyer and Vissing-Jorgensen, 2006; and Hochberg, Sapienza and Vissing-Jorgensen, 2006). Like this paper, Chang and Schoar (2006) look at variation across judges in the application of laws, but do so in the context of bankruptcy and reorganization. However, their focus is quite different from mine because they look at ex-post effects of more pro-debtor application of rules while this paper documents how adjudicator selection and heterogeneity impact ex-ante *effective* rules (i.e., rules after taking their enforcement into account).

Focusing on enforcement, Bhattacharya and Daouk (2002) also look at effective rules in financial markets. In particular, they use cross-country panel data on insider trading laws and their enforcement and find that the cost of capital in a country only falls after the first enforcement of these laws rather than the date of their passing. This provides support for the intuition that a good law requires good enforcement to have real impact. Bhattacharya, Galpin and Haslem (2006) study corporate litigation and document that domestic firms fare better than international ones when sued in U.S. federal courts. Their paper is similar to mine in that it looks at *bias in enforcement*. However, my

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by other parties across these two regimes be the same. As pointed out by Dewatripont and Tirole (1999), after taking the other parties' incentives into account, this may not be the case.

<sup>7</sup>Low levels of enforcement are used by SROs to provide excessive moral hazard rents to member firms even though compete to attract customers (see Pirrong (1995) for an alternative story based on customer heterogeneity). This view that SROs exercise monopoly power to capture rents for their members can be interpreted as an extreme form of regulatory capture (Stigler, 1971).

<sup>8</sup>Similar trade-offs between expertise and bias have been discussed in other economic environments. For instance, managing this trade-off has been mentioned as an important consideration in the choice between insiders and outsiders in corporate boards (e.g., Raheja, 2005).

<sup>9</sup>Relatedly, the financial contracting literature has begun exploring *what* laws should be enforced given the characteristics (expertise) of the enforcer (e.g., Ayotte and Yun, 2005) and *how* optimal contracting (provision of incentives) responds to corruption at the enforcer-level (e.g., Bond, 2004).

paper focuses on the disciplining of financial intermediaries which, most importantly, sheds light on a common feature of the regulation of financial markets, self-regulation, because enforcement falls under the control of SROs rather than the public. This paper also adds to the empirical literature on arbitration, which has mainly looked at labor disputes (e.g., Ashenfelter and Bloom, 1984; Bloom and Cavanagh, 1986; and Ashenfelter, 1987), by analyzing disputes in the fastest growing segment of arbitration: commercial arbitration.

Regarding the securities brokerage industry, evidence on the link between conflicts of interest and broker behavior is limited due to the unavailability of micro-data on most broker actions. Recent work provides some suggestive evidence on this link using data on mutual fund flows that is disaggregated by distribution channel. This research finds that broker-distributed funds charge higher fees and perform worse than those that are distributed directly (Bergstresser, Chalmers and Tufano, 2006) and, looking within this channel, that redemptions from funds using less conflicted brokers (unaffiliated brokers) are more closely associated with poor future performance while those from funds using more conflicted brokers (captive brokers) are more likely to be reallocated within the same fund family (Christoffersen, Evans and Musto, 2006). Using more detailed data from the real estate market, Levitt and Syverson (2006) also document self-interested behavior by real estate brokers. Given further evidence of conflicts of interest and misbehavior in other financial services (e.g., Christie and Schultz, 1994; Lin and McNichols, 1998; and Michaely and Womack, 1999), it seems that managing broker incentives should be a priority for investors and policymakers. This paper complements the emphasis on compensation-based incentives by exploring the other component of incentive constraints: enforcement-based incentives.

This paper also contributes to the literature on frictions in portfolio choice by exploring an institutional component of retail investor trust in financial intermediaries. In particular, if investors do not trust brokers in their role as financial advisors, they may respond by undertaking investment more independently which can lead to distortions in portfolio allocation.<sup>10</sup> For example, Guiso, Sapienza and Zingales (2006) provide evidence that investor concerns about being cheated in financial markets lead to limited stock market participation. This is particularly likely in the case of mistrust in financial advisors because of increased participation costs associated with researching investments individually (e.g., Vissing-Jorgensen, 2002). Other systematic patterns of underdiversification by individual investors could also be partially explained by a lack of trust in brokers. These include holding too few stocks in one's portfolio to save on information acquisition costs, domestic and international home bias (e.g., Grinblatt and Keloharju, 2001; Ivkovic and Weisbenner, 2005; Poterba and French, 1991; and Bailey, Kumar and Ng, 2005) and overconcentration of portfolios in own company stock (e.g., Benartzi, 2001; and Cohen, 2006) because investments in familiar assets are likely to require less information acquisition costs or advice. These distortions can also have equilibrium implications on

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<sup>10</sup>Alternatively, investors could also respond to their lack of faith in professional advisors by relying on their peers for investment advice. This might explain some of the social interaction effects that have been documented in the behavior of retail investors (e.g., Duffo and Saez, 2002; and Hong, Kubik and Stein, 2004).

the level of securities prices (e.g., Mankiw and Zeldes, 1991; and Vissing-Jorgensen, 1999) and the covariance structure of returns (e.g., Pirinsky and Wang, 2006).

### 3 Institutional Background on Securities Arbitration

Securities arbitration was initiated by the NYSE in 1872 and the NASD in 1968. The NASD is by far the dominant forum for resolving disputes between investor and brokerage firms with over 90% of cases filed in its forum. Almost all customer brokerage contracts include predispute arbitration agreements that force investors to opt out of litigation in courts by binding them to adjudicate their claims in securities arbitration. However, it was not until 1987 that the Supreme Court ruled that these agreements were enforceable.<sup>11</sup> It was this ruling that effectively made SRO arbitration the default dispute resolution mechanism between investors and brokers instead of commercial courts.

#### 3.1 Disputes

The most common conflict between retail investors and securities brokers arises from the latter's incentive to encourage inappropriate and unnecessary trading by their clients in order to increase commissions revenue. Consequently, most investor-broker cases allege actions by brokers that either *directly* or *indirectly* generate excessive commissions. The legal basis for these claims comes from federal securities laws, most notably the Securities Exchange Act of 1934, especially section 10(b)-5 of this Act (Hazen, 2003). Allegations of direct actions mainly comprise of *churning* and *unauthorized trading* claims. Churning occurs when a broker has control of a customer account and makes trades more frequently than necessary with the purpose of generating commissions. Control over an account can either be explicit, as is the case in discretionary accounts, or implicit. Implicit controls arises when an investor relies heavily on the broker's recommendations. Unauthorized trading involves the placement of transactions in non-discretionary accounts by the broker without obtaining prior approval from the client.

Meanwhile, indirect actions cover behavior that is meant to mislead investors to undertaking unnecessary trades. This mainly consists of manipulating the disclosure of information about investments or making faulty recommendations by misinterpreting or ignoring facts. The manipulation of information involves either *misrepresentation* or *omission*. Misrepresentation occurs when the broker makes mistakes or is untruthful in disclosing material facts to the client. Omission of information consists of failing to disclose facts that are material to the customer's decision to invest. The manipulation of investment recommendations falls under *unsuitability* and *mismanagement* claims. These indirect actions can also result from other types of agency problems between the two parties, like insufficient broker effort, which are particularly likely when actions are client-specific. For example, a broker may be liable under these claims if he fails to learn and address the particular financial needs

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<sup>11</sup>For a historical legal background on these agreements, see Appendix A.

of his client. Insufficient broker effort can also lead to a *failure in following customer instructions*.<sup>12</sup> Other broad claims, like *breach of fiduciary duty* and *negligence*, provide additional information on the nature of the relationship between the investor and the broker or the alleged actions.

Brokerage firms are almost always the primary respondents in investor-broker disputes because a company is liable for the actions of its employees (when it profits from these actions) and employers have deeper pockets than their employees. Beyond the actions of individual brokers, the brokerage firm or the broker's supervisor, who is usually a retail branch manager, may also be liable for *failing to supervise* the broker's activity.

## 3.2 Arbitrators

Arbitrators have more discretion than judges. While many observers claim that this discretion is necessary to ensure the flexibility and effectiveness of arbitration (e.g., Perino, 2002), others believe that it allows arbitrator bias to influence case outcomes.<sup>13</sup> The most notable source of this discretion is the limited grounds for overturning arbitration awards.<sup>14</sup> These grounds do not include instances where arbitrators misunderstood or misapplied the law, only those where it is established that they must have been aware of the law and chose to disregard it.<sup>15</sup> Furthermore, arbitrators alone decide whether evidence is relevant to a case and their decisions cannot be vacated on the basis of their determination of facts.<sup>16</sup> Arbitrators are not even required to follow precedent from case law or previous arbitration decisions. Judicial review is further handicapped because, unlike judges, arbitrators are not required (and rarely choose) to provide written opinions in their decisions.<sup>17</sup> Unsurprisingly, the vacatur of investor-broker arbitration awards is extremely rare.

At the NASD, there are two major classifications for arbitrators: public and industry. Public arbitrators are supposed to have no ties to the securities industry while industry arbitrators have current or recent professional associations either as registered representatives or attorneys doing business with brokerage firms.<sup>18</sup> Depending on the amount of damages claimed, an investor-broker case will either have one public arbitrator or a three-member panel consisting of two public arbitrators and one industry arbitrator. Once a panel is selected, one of the arbitrators (usually a public one) is assigned as the chairperson. The special duties of the chairperson include presiding over the

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<sup>12</sup>Securities arbitration is also used to resolve disputes between registered representatives (employees) and brokerage firms as well as conflicts between brokerage firms. We do not focus on either of these disputes in this paper.

<sup>13</sup>See, e.g. *Wilko v. Swan*, 346 U.S. 427, 438 (1953).

<sup>14</sup>See Chapter 1, Section 10 of the Federal Arbitration Act.

<sup>15</sup>See, e.g. *Montes v. Shearson Lehman Brothers, Inc.* (1997) 128 F.3d 1456 for an example (of an employee-firm case) where this standard was applied in vacating a securities arbitration award.

<sup>16</sup>Rule 10323 of the NASD's Uniform Code of Arbitration states: "The arbitrators shall determine the materiality and relevance of any evidence proffered and shall not be bound by rules governing the admissibility of evidence."

<sup>17</sup>In 2005, the NASD proposed a rule change (SR-NASD-2005-032) that would give either party in a dispute the right to request that arbitrators provide reasoned decisions at an additional cost. These decisions would "stat[e] the reasons that each alleged cause of action was granted or denied" but would not need to explain specific damage calculations.

<sup>18</sup>For a precise definition of an industry arbitrator, see Rule 10308(4) of the NASD's Uniform Code of Arbitration.

pre-hearing conference (where discovery and other issues are resolved), maintaining order in case proceedings, and taking a lead in questioning disputants.

Public arbitrators make up the majority of a panel in order to preserve the appearance of impartiality and reduce the risks associated with undisclosed conflicts of interest by industry arbitrators. However, critics have pointed out that certain public arbitrators are subject to conflicts as well: some are retired brokers and attorneys or have non-professional links to industry.<sup>19</sup> Furthermore, if brokerage firms have substantial influence in selection, public arbitrators may also avoid giving investors large awards to ensure future selection to panels. Given their diverse backgrounds, public arbitrators also vary in their ability to precisely determine the merits of a case. As a result, an argument can be made that arbitration outcomes are more sensitive to which public, rather than industry, arbitrators are selected.

Meanwhile, the inclusion of industry arbitrators on panels has received a great deal of public scrutiny. Observers contend that industry arbitrators induce a bias in decisions by, for example:

“sanction[ing] industry practices that have become institutionalized and apply[ing] the standard of their own practices, rather than [mandated practices].”<sup>20</sup>

On the other hand, industry arbitrators have more expertise in the material issues of a case. As Perino (2002) points out:

“[t]his is one of the key benefits of arbitration because expertise theoretically allows arbitrators to render more accurate rulings on complex, technical, and often arcane questions. Such expertise typically comes from working in or with the industry.”

### 3.3 Arbitrator Selection and the NLSS Rules Change

The arbitrator selection process involves investors, brokerage firms, and the NASD. By most accounts, this process is extremely adversarial. Solin (2004) remarks that:

“[t]here is nothing more important than the selection of the arbitrators who will hear [the] dispute... [C]onsiderable effort is expended by securities lawyers to determine whatever they can about prospective arbitrators... [e.g.] obtaining copies of prior awards by each proposed arbitrator... [and] contacting attorneys who participated in hearings before that arbitrator.”

Indeed, under the current selection regime (described below), parties often fail to reach consensus on a tribunal in the first round of selection. As a result, the analysis of panel selection seems well-placed

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<sup>19</sup>See, e.g. “Rough Justice: Wall Street Panels for Settling Fights Draw Renewed Fire” in *Wall Street Journal*, 03/17/05.

<sup>20</sup>See the Public Investors Arbitration Bar Association’s statement submitted at the House Committee on Financial Services’s hearing on securities arbitration (03/17/05).

to address the question of industry favoritism and overall expertise in enforcement. As mentioned in the introduction, there was a substantial change to this process during the sample period and I describe the selection of three-member panels under both the old and new procedures. Since public and industry arbitrators are not substitutes in selection (there are 2 public and 1 industry arbitrators selected), the selection of public and industry arbitrators should be considered as separate selection processes (although they are governed by the same rules).

Under the old procedure, the NASD had full discretion in proposing an initial panel of three arbitrators. Each party would be able to dismiss one arbitrator by exercising a peremptory strike. If necessary, the NASD would also choose replacement arbitrators and, afterwards, parties could only request dismissal of further arbitrators through challenges for cause. Decision to grant this request belonged to the NASD. As remarked in the Ruder Commission Report (NASD, 1996), parties only had a limited opportunity to participate in the selection of arbitrators under this process.

In November 1998, a new selection process (called the *Neutral List Selection System* (NLSS)) was implemented in response to recommendations by a securities arbitration task force. This task force was formed by the NASD in September 1994 to study general issues in securities arbitration. While recommendations were made in January 1996, the proposed changes in arbitrator selection could not be implemented until approval was granted by the SEC almost three years later. As a result, the timing of this event had an exogenous component. The recommendations were made to address investor concerns regarding NASD control and their own lack of control over selection, but were not a response to evidence of bias, including selection on bias, under existing rules. Under the NLSS, two computer-generated lists are sent to both parties. The first list contains 10 public arbitrators and the second contains 5 industry arbitrators. Parties can initially strike any number of arbitrators from each list and rank the remaining ones. These rankings are used, without staff discretion, to choose arbitrators. If a full panel has not been determined after this first stage, additional arbitrators are selected by computer algorithm and rounds of challenges for cause (as in the old system) are played. Practitioners generally agree that the main impact of this rule change was a significant reduction of NASD involvement in selection and increased input by claimants and respondents.

## 4 Data Construction and Descriptive Results

The data in this paper comes from three sources: (i) The NASD arbitration awards folder of Lexis-Nexis's federal securities library, (ii) the Securities Industry Yearbooks which are published annually by the SIA, and (iii) the Central Registration Depository (CRD) which is available online through the NASD BrokerCheck search engine.

I obtain information on securities arbitration cases from NASD arbitration decisions. To get these awards, I perform a search of NASD decisions in Lexis-Nexis using the keyword "award" (which shows up in the header of all decision files). This search covers the period from January 1991 to

December 2004 and yields 21,031 cases. In order to deal with the enormous output of this search, I create a computer program to parse through each file and extract all formulaic and standardized entries in the text. This includes basic information about the case (e.g. location and dates), claim type dummies, and the identities of participants in the case (including the arbitrators). Whenever relevant, arbitrator names are cleaned of errors by cross-checking suspicious entries using hearing location and signatures from original documents (available online through the SAC-CCH Awards Network). It is not possible to accurately extract the level of damages (both compensatory and punitive) that are requested and awarded using this program.<sup>21</sup> This information, along with other decisions like counterclaims or third-party claims (by respondents) and dismissal or expungement (by arbitrators), is gathered manually. All cases that do not involve retail investors suing brokerage firms are removed from the main sample.<sup>22</sup> This leaves 15,983 cases. The award-to-claim ratio is available for 13,915 cases and all other covariates are available for 15,306 cases.

I report summary statistics of the case characteristics in the main sample in Panel A of Table 1. Monetary claim, denoted as  $Claim_i$ , is defined as compensatory damages claimed. This variable does not include requests for interest and attorney fees. Throughout the paper, the subscript  $i$  will be used to index cases. The distribution of  $Claim_i$  exhibits substantial positive skewness with a mean (462,800 dollars) that exceeds the 75th percentile value (250,000 dollars). The median claim value is 73,200 dollars, suggesting that, from the standpoint of damages claimed, most securities arbitration cases are important to investors and registered representatives but are unlikely to have a direct impact on the profitability of brokerage firms. Punitive damages are requested in 56 percent of cases. Disputes include an average of 2.5 allegation types listed in Section 3.1 (2.8 total allegations). As shown in Panel B, twelve percent (42 percent) of these allegations claim that the broker directly (indirectly) generated excess commissions. Breach of fiduciary duty and negligence represent 8 and 18 percent of allegations, respectively. Failure to supervise the account manager is alleged against the brokerage firm in 12 percent of cases.

Various measures of case outcomes are recorded from the award dockets. The measure that is used in the analysis is  $Decision_i$  which equals the monetary award-to-claim ratio.<sup>23</sup> Monetary awards are calculated using the same convention as  $Claim_i$ . The distribution of  $Decision_i$  is heavily censored, with 47.2 percent (10.8 percent) of the observations equal to zero (one), and its average is 0.284. The other measures of case outcome, which are also summarized in Table 1, are punitive award grants, dismissals, and expungements of public disciplinary records.  $PunitiveAwd_i$  is a dummy equal to

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<sup>21</sup>This is principally due to two reasons. First, unlike most case summaries, damage requests and awards are written in natural rather than legal language and, therefore, are not standardized enough to accurately extract by algorithm. Second, further complications arise from the fact that we do not include requests and awards of interest or attorney fees in our measures (because precise numbers for these are not always provided by claimants and arbitrators).

<sup>22</sup>These include: registered representative v. brokerage firm (vice versa), firm v. firm, investor v. registered representative (but no firm included) and firm v. investor.

<sup>23</sup>Since compensatory awards occasionally include payment for interest,  $Decision_i$  is higher than 1 in less than one percent of cases. In reported results, I cap the value of  $Decision_i$  at 1 (though doing this does not affect any results).

one if punitive damages are awarded. Such awards are rare, they are granted less than 7 percent of the time when requested. Thirty-seven percent of cases are dismissed while 20 percent of cases that include employees are cleared from that person’s central registration depository (CRD) record.

As a first proxy for arbitrator bias, I compute claim-weighted averages of  $Decision_i$  over each arbitrator’s case load. This is denoted by  $Decision_j$  where  $j$  indexes arbitrators. One important weakness of this proxy is its failure to account for systematic differences in case quality across arbitrators. An attempt is made to control for this by estimating expected decisions using the least squares regression,

$$Decision_i = \alpha_m + \alpha_s + \alpha_b + \Theta \cdot \mathbf{X}_i + \epsilon_i, \quad (1)$$

where  $\alpha_m$ ,  $\alpha_s$ , and  $\alpha_b$  are month, state, and brokerage firm fixed-effects and  $\mathbf{X}_i$  is a vector of observable case characteristics.<sup>24</sup> The inclusion of brokerage firm fixed-effects is meant to capture variation in firm-wide practices and, as suggested in McCaffrey and Hart (1998), differences in the aggressiveness of legal defense teams across firms. In order to properly specify brokerage firm fixed-effects, data on mergers and acquisitions and name changes in the brokerage industry are collected from the Securities Industry Yearbooks published during the sample period. Following the suggestion of practitioners, action-state claims with breach of fiduciary and/or negligence claims are allowed to differ in average quality from those without such claims. This is accomplished by including all interactions between these two groups of dummies in  $\mathbf{X}_i$ . Estimates of this regression and related ones are reported in Table 2. I then define the pro-industriness of a case’s outcome as the difference between  $E[Decision_i]$  and  $Decision_i$  where the expectation is winsorized at the 5th and 95th percentiles. I winsorize to avoid negative expected decisions while preserving symmetry. I then construct two additional measures of arbitrator bias by taking claim-weighted averages of case pro-industriness from specifications estimated with and without brokerage firm fixed-effects. These proxies are denoted by  $ProInd_j$  and  $ProInd_j^{FE}$ , respectively. Since I cannot control for unobservable case characteristics, it is possible that these proxies are partly driven by arbitrators being systematically assigned to cases of different quality. I attempt to address this possibility in section 7.1 by verifying that the proxies are correlated with observable differences in opinion.

Meanwhile, three measures of arbitrator expertise are constructed. Since individuals with a legal background are more likely to know how to apply the nuances of the law to a given case, I use a lawyer dummy,  $Lawyer_j$ , as my first measure of expertise. In particular, I classify an arbitrator as a lawyer by examining the inclusion of Esq and JD suffixes to arbitrator names in award documents. I also use two other proxies for expertise that vary over time. The first one,  $ChairExperience_{ij}$  equals one if an arbitrator has served as a chairperson in a case previous to  $i$ ’s filing. Such experience is believed to capture expertise because chairpersons go through additional arbitrator training (through

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<sup>24</sup>All of the results in the paper remain qualitatively unchanged when estimating expected decisions using censored Tobit rather than least squares specifications for decisions.

the NASD) and being a chairperson is more demanding for arbitrators. The second time-varying measure quantifies how a current case matches up with each arbitrator's *past* case load. This measure,  $CaseExperience_{ij}$ , is defined as the proportion of allegations in case  $i$  that arbitrator  $j$  has had experience with in the past.

Table 3 reports information on the distribution of arbitrator characteristics. In addition to the proxies for arbitrator bias and expertise, the number of selections, tenure length, home state and public/industry classification are inferred.  $Selections_j$  denotes the number of cases that  $j$  sits on where either a decision is rendered by the arbitration panel or a stipulated award (or other type of observable settlement) is agreed on by the parties and provided to the arbitrators. The average number of observed selections is 4.84, with substantial variation, and is higher for public (5.51) than for industry arbitrators (3.95). One concern regarding this measure of selection is that the sample of publicly available selections suffers from selection bias due to unobserved settlements. In section 7.3, I make an effort to address this issue by making use of observed settlements in the data. Public and industry classifications are almost always included in case dockets and I classify an arbitrator as industry (i.e.,  $Industry_j = 1$ ) if he is ever listed as one in the sample. Forty-one percent of arbitrators are classified as industry.  $Tenure_j$ , measured as the length of time between the filing date of  $j$ 's first case and the decision date of his last case, is equal to 5.5 years on average. Home state is the state where the arbitrator listens to the majority of his cases. It is only entered if over half of  $j$ 's cases occur in that state which leaves out a little over 200 arbitrators. Finally, this data is augmented with information on the professional backgrounds of industry arbitrators by attempting to match their names with the CRD database. This determines whether an arbitrator was employed as a registered representative (in the two years prior to November 2005 when this search was performed) and if he has been subject to any disciplinary actions. Among industry arbitrators, 41 percent are brokers and 15 percent of them have been subject to disciplinary actions.

Panel D of Table 3 provides some preliminary evidence on arbitrator selection patterns. After sorting arbitrators into selection quartiles, I find that arbitrators who are selected more frequently are, on average, more pro-industry. These differences are statistically and economically significant. For instance, arbitrators in the 4<sup>th</sup> quartile rule between an average of 2 to 7 percent more in favor of industry than those in the 1<sup>st</sup> quartile. This represents an increase of between 8 to 29 percent of the average award. There is also a noticeable pattern in arbitrator backgrounds across these quartiles: arbitrators who are selected more often are more likely to be lawyers. In particular, 57 percent of arbitrators in the top selection quartile are lawyers compared to only 37 percent in the bottom quartile. This loosely suggests that both bias and expertise matter in the selection process. The next two sections of the paper explore these patterns in more detail.

## 5 General Patterns in Arbitrator Selection

As a first step in the analysis, this section documents general patterns in the arbitrator selection. The first subsection uses data pooled at the arbitrator-level to provide evidence of selection on bias and expertise. The second subsection analyzes more detailed data on case-level selections and goes beyond the analysis of section 5.1 by looking at how selection on bias and expertise vary across different types of cases.

### 5.1 Arbitrator-Level Evidence

In this subsection, I assume that the number of times an arbitrator is selected to cases follows a negative binomial model subject to some adjustments. This specification extends the Poisson regression model by including random individual-effects. In particular, the conditional distribution of  $Selections_j$  is:

$$\Pr(Selections_j = S | \mathbf{A}_j, N_j, \tilde{\alpha}_j, \alpha_s) = \frac{\exp(-\tilde{\mu}_j) \cdot \tilde{\mu}_j^S}{S!} \quad (2)$$

where

$$\begin{aligned} \tilde{\mu}_j &\equiv \tilde{\alpha}_j \cdot N_j \cdot \exp(\Theta \cdot \mathbf{A}_j + \alpha_s) \\ &= \tilde{\alpha}_j \cdot \exp(\Theta \cdot \mathbf{A}_j + \ln N_j + \alpha_s), \end{aligned} \quad (3)$$

$\mathbf{A}_j = (Bias_j, Expertise_j, Controls_j)$ ,  $N_j$  is the number of cases filed in  $j$ 's home state during his tenure,  $\tilde{\alpha}_j$  represents unobservable arbitrator characteristics, and  $\alpha_s$  are home state fixed-effects. In order to identify the model and maintain a closed-form likelihood function,  $\alpha_j$  is assumed to be independently drawn from the gamma distribution:

$$\tilde{\alpha}_j \sim g(\alpha) = \frac{\delta^\delta \cdot \alpha^{\delta-1} \cdot \exp(-\delta\alpha)}{\Gamma(\delta)}, \quad (4)$$

where  $\delta$  is a parameter to be estimated. This specification assumes that the probability of  $j$  being selected to a case is equal to  $\exp(\Theta \cdot \mathbf{A}_j + \alpha_s)$  and that selection is independent across cases during  $j$ 's tenure. In addition to concerns of neglected heterogeneity, this model is chosen over the poisson regression because of overdispersion in the selections data.<sup>25</sup> This overdispersion is not surprising given the unconditional mean and standard deviation of  $Selections_j$  reported in Table 3.

Since potential arbitrators who are never selected to panels are not included in the dataset, the estimation procedure accounts for truncation at  $Selections_j = 0$ . This model is estimated by

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<sup>25</sup>The Poisson distribution implies that the mean of a random variable equal its variance, while the negative binomial model allows the variance to be higher than the mean (overdispersion).

maximum likelihood of the zero-truncated negative binomial model (see Cameron-Trivedi, 2005) with:

$$\mu_j = \tilde{\alpha}_j \cdot \exp(\Theta \cdot \mathbf{A}_j + \beta \cdot \ln N_j + \alpha_s) \quad (5)$$

and the constraint  $\beta = 1$ . Reported standard errors account for clustering of the error term at the home state-level. Allowing  $\beta$  to differ from 1 would permit the average probability of being selected to a case to vary over  $j$ 's tenure in such a way that it increases (decreases) with  $N_j$  when  $\beta > 1$  ( $\beta < 1$ ). The first column of Table 4 shows that the constraint is rejected when estimating the unrestricted model and suggests that the probability of being selected is not constant across cases. Nevertheless, results with  $\beta = 1$  imposed are presented because the unconstrained model does not bound probabilities to be less than or equal to one.<sup>26</sup> I delay analysis that accounts for within arbitrator variation in selection probabilities to the next subsection which discusses case-level evidence.

The second to fourth columns of Table 4 indicate that relatively more pro-industry arbitrators are selected to a larger number of cases than relatively pro-investor ones, regardless of the bias proxy used. Evaluating all other variables at their means, a decrease from the 75<sup>th</sup> to the 25<sup>th</sup> percentile in *Decision<sub>j</sub>* (an increase in bias) is associated with a 9.7 percent increase in the expected number of selections. However, the third and fourth columns show that this sensitivity to bias falls noticeably after controlling for observable case characteristics in the construction of bias measures. This estimated marginal effect is 5.5 percent when using the *ProInd<sub>j</sub>* measure and 3.1 percent when using *ProInd<sub>j</sub><sup>FE</sup>*. The fifth and sixth columns run these regressions separately for public and industry arbitrators and document that selection on bias is stronger and only statistically significant in the public sample. Using *ProInd<sub>j</sub><sup>FE</sup>*, the estimated marginal effects for public and industry arbitrators are 3.8 and 2.1 percent, respectively. Table 4 also shows that lawyers are selected to cases more often (columns 1 to 4) and that this pattern is driven entirely by public arbitrators (columns 5 and 6). Being a lawyer is associated with about a 16.7 percent increase in selection probability. The corresponding estimates in the public and industry sample are 22.9 and 4.0 percent, respectively.

The documented pattern of selection on bias in the sample of public arbitrators is consistent with the view that brokerage firms have an advantage over investors and exploit this to select arbitrators that have a tendency to rule in their favor. There are several explanations for the lack of evidence on this pattern in the selection of industry arbitrators. First, since industry arbitrators may be more homogeneous than public ones, the pro-industriness proxies for this group may be driven by noise rather than bias. Second, bias may be better captured by unobserved components in the backgrounds of industry arbitrators. The *RepRep<sub>j</sub>* dummy is not a good proxy for this because it only identifies arbitrators who currently are or recently were securities brokers while most other industry arbitrators held similar positions in the *past* or have other significant ties to brokerage firms. It is also likely to

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<sup>26</sup>Estimates from the unconstrained model are qualitatively identical and quantitatively similar.

be correlated with another important control: availability. Finally, the pattern may not exist because investors put most of their efforts in “fighting” brokerage firms on the selection of industry arbitrators and, in turn, neglect to do so for public ones. The finding that public arbitrators who are lawyers get selected more often to cases than non-lawyers supports the view that there is selection on expertise. However, this result may partially be driven by lawyers being more available to arbitrate than non-lawyers. I will attempt to address this in the case-level evidence by using alternative measures of expertise. The fact that this pattern does not show up in the industry subsample is not surprising because non-lawyers are almost universally considered “financial experts” on the basis of their work experience in industry.

Although the marginal effects reported above are informative, they do not provide a direct estimate of the influence of selection on bias on the the pro-industry bias of tribunals. In order to do this, I compute the expected bias of an arbitrator under the fitted distribution and a corresponding one that is free of selection on bias. Specifically, for the fitted case, I obtain the expected number of selections for each arbitrator,  $ESelections_j$ , and define the expected bias as:

$$\overline{Bias}^* = \sum_{j=1}^J \left( \frac{ESelections_j}{ESelections_1 + \dots + ESelections_J} \right) \cdot Bias_j \quad (6)$$

where the term in brackets is the inferred probability that arbitrator  $j$  is selected and  $J$  denotes the total number of arbitrators.  $\overline{Benchmark}$  is calculated similarly using a distribution that has a coefficient of 0 on  $Bias_j$ , but is otherwise identical to the fitted one. This distribution is meant to approximate a setting where there is no selection on bias. My estimate of the effect of selection on bias is the difference between these two measures (expressed as a percentage of the mean decision),

$$\overline{Bias} = 100 \cdot \frac{\overline{Bias}^* - \overline{Benchmark}}{\text{mean}(Decision_i)}. \quad (7)$$

Table 4 reports that  $\overline{Bias}$  ranges from 1.7 to 4.7 percent across specifications with this expected increase in bias due to endogenous panel selection mostly coming from public arbitrators. While these estimates are quite small, it is difficult to judge how much they are downward biased due to measurement error in the pro-industriness proxies.<sup>27</sup>

In summary, the arbitrator-level evidence suggests that there is both selection on bias and expertise. While point estimates indicate that expertise plays a greater role in selection and that selection on bias does not substantially lower average enforcement levels, this may be due to imperfections in the constructed proxies for bias (e.g., measurement error). Furthermore, estimates may be understated because the decision to file cases is endogenous: investors who are most hurt by selection on

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<sup>27</sup>However, it is not clear that there is even a downward bias in the estimates of  $\overline{Bias}$ . While it is likely that measurement error will pull estimates of selection on bias towards zero, it also increases the variance of the bias distribution. The first effect lowers  $\overline{Bias}$  while the second increases it.

bias may not file cases. Another important caveat is that the bias proxies only attempt to capture *relative* bias, not *absolute* bias. Thus, even if we ignore imperfections in these proxies, the findings in this subsection (and throughout the paper) only imply that selection on bias leads to lower enforcement relative to an alternative with no selection on bias. I cannot rule out the possibility that a significant *absolute* bias in favor of *either* party exists since this would occur if all arbitrators were generally pro-industry (or pro-investor). Consequently, welfare implications of selection on bias cannot be determined without making assumptions about the population distribution of bias.<sup>28</sup>

## 5.2 Case-Level Evidence

Next, I create a case-level selections dataset that keeps track in each case of the arbitrators who were selected to that case, those who were available but were not selected, and arbitrator-case characteristics. Since information on arbitrator availability is not publicly disclosed, I only classify arbitrators as available in their home state and starting the day after their first selection in that state until the day before their last decision. Observations on the date of an arbitrator’s first selection are not included since the arbitrator is, by definition, selected on a case that day. In each state, all cases filed within the year following the first filing in that state or decided within the year before the last decision in that state are omitted. I exclude these cases because the availability proxy understates the number of available arbitrators towards the beginning and the end of my sample. For instance, in the first filing in any state, the arbitrator selected will be, by construction, the only available arbitrator since no one else’s tenure window will have begun. In all, the data used for estimation contains 12,142 cases and, on average, over 150 public and 100 industry arbitrators available for selection.

In addition to the independent variables used in section 5.1, five more arbitrator and arbitrator-case characteristics are added in this analysis. Two of these variables are used as additional proxies for an arbitrator’s expertise. The first,  $ChairExperience_{ij}$ , is a dummy that equals one if an arbitrator has served as a chairperson in the past. The second,  $CaseExperience_{ij}$ , is a measure of how well an arbitrator’s case experience matches up to the allegations of the current case. It is defined as the fraction of case  $i$ ’s allegations (out of the list described in section 3.1) that have also been alleged in at least one of arbitrator  $j$ ’s *previous* cases. Meanwhile,  $Length_j$  denotes the average amount of time (in years) needed to resolve cases where  $j$  is selected as an arbitrator. Since the length of a case is regularly driven by an arbitrator’s availability in scheduling hearing dates, this variable captures an arbitrator’s role in resolving cases quickly.  $Tenure_{ij}$  measures the length of time, as of case  $i$ ’s filing date, that has elapsed since  $j$ ’s first selection. It is included because arbitrators may become more or less available (or more knowledgeable) over their tenure as suggested in the first column of Table 4. Finally, I proxy for variation in the *degree* of availability among arbitrators by keeping track of which arbitrators are already sitting on panels for other cases when case  $i$  is filed. This dummy variable is

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<sup>28</sup>For instance, if the plausible assumption is made that the average arbitrator does not have an absolute bias in favor of *investors*, then the documented selection on bias is welfare destroying.

denoted by  $Panel_{ij}$ .

I model the arbitrator selection process using a logistic distribution with case fixed-effects (Chamberlain, 1980). The main advantage of this distribution over a standard logistic model is that it conditions the likelihood function on the number of arbitrators selected to a case.<sup>29</sup> Specifically, arbitrator  $j$  is selected to case  $i$  (i.e.,  $Selected_{ij} = 1$ ) if and only if:

$$U_{ij} = \alpha_i + \Theta \cdot \mathbf{A}_{ij} + \epsilon_{ij} \geq 0, \quad (8)$$

where  $\mathbf{A}_{ij} = (Bias_j, Expertise_{ij}, Controls_{ij})$  and  $\epsilon_{ij}$  follows a logistic distribution. Conditional on a panel of size  $n_i$ , this implies that the probability of observing a panel  $p$  is given by:

$$\Pr(Panel_i = p) = \frac{J_i(p)}{\sum_{p' \in \mathcal{P}_i} J_i(p')}, \quad (9)$$

where  $\mathcal{P}_i$  is the set of all possible panels of size  $n_i$  and  $J_i(p) = \prod_{j \in p} \exp(\Theta \cdot \mathbf{A}_{ij})$ . Since the selection of public and industry arbitrators is done separately in practice, I estimate a selection model for each group. When  $n_i = 1$  (i.e., almost all industry arbitrator selections and all single arbitrator panels), this specification is equivalent to the classical random utility model of McFadden (1974). For  $n_i > 1$ , it satisfies a number of intuitive properties. Most importantly, the likelihood of being selected increases with characteristic  $a_{ij}$  if and only if the coefficient on this characteristic is positive. Furthermore, when the number of potential arbitrators is large relative to  $n_i$ , this function can be shown to be a good approximation for the likelihood function obtained by a generalization of the random utility model that incorporates the selection of multiple alternatives. I report standard errors that take into account clustering at the home state $\times$ year level. This allows the error term to be correlated both across- and within-arbitrators (within state and year, respectively). This form of clustering is more conservative than clustering at the case-level because the latter clusters are strict subsets of those used here.

As a first step, I replicate the results from section 5.1 at the case-level. Table 5 confirms the earlier evidence by showing that there is statistically significant selection on bias and expertise for public arbitrators, but only selection on expertise for industry arbitrators. The economic effects of changes in the bias measures and  $Lawyer_j$  on selection probabilities are similar to those from the earlier analysis (from 2.6 to 4.9 percent and 22.7 to 26.1 percent, respectively).<sup>30</sup> Selection on

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<sup>29</sup>Qualitatively identical results are obtained using the standard logistic regression. This estimation method has been used by Kuhnen (2006) in a similar setting (the selection of multiple mutual fund directors).

<sup>30</sup>Throughout the remainder of the paper, I define the *economic effect* of a change in a variable  $x$  as the answer to the following question: “If two otherwise identical arbitrators have  $x = x_L$  and  $x_H$ , how much more (or less) likely is  $H$  to be selected to a 1-member panel?” If the effect is normalized by  $L$ ’s likelihood of selection, the answer to this question has a simple form,  $\exp(\theta_x \cdot (x_H - x_L)) - 1$ , where  $\theta_x$  is the estimated coefficient on  $x$  in the model (hence the first term is a scaled odds-ratio). This convention is used because marginal effects are not well-defined in this setting.

expertise is also documented using the new measures of expertise. Arbitrators with experience as chairpersons are over 80 percent more likely to be selected to cases while a move from the 25<sup>th</sup> to the 75<sup>th</sup> percentile of case experience is associated with between a 33.2 and 38.3 percent increase in selection probability. The strong correlation between  $ChairExperience_{ij}$  and selection probability may be explained by the fact that arbitrators are generally only picked as chairpersons when *both* parties believe they have sufficient expertise to adequately perform the additional duties required in this role. Other measures that affect selection probability are the size of panels and the number of arbitrators available for selection (both of which are built directly into the likelihood function) as well as  $Length_j$ ,  $Tenure_{ij}$ , and  $Panel_{ij}$ . The coefficient on  $Length_j$  is negative and consistent with the view that parties value the timely resolution of cases. Arbitrators are also more likely to be selected as their tenure increases which confirms the finding that  $\beta \neq 1$  in the arbitrator-level results. The negative relationship between  $Panel_{ij}$  and selection probabilities suggests that less available arbitrators are less likely to be selected to cases (or to accept selection). It should be noted that the low pseudo- $R^2$  values are expected given the imperfect proxies for availability and the fact that all arbitrators have a very low probability of being selected since there are so many arbitrators to choose from.

One of the main advantages of the case-level analysis is that it also allows for the exploration of how selection on bias and expertise vary across different types of cases. This analysis is done by adding interactions between the bias (expertise) proxies and observable case characteristics. Given the earlier findings, one might predict that selection on bias is stronger in cases that are more important to brokerage firms. This prediction relies on the assumption that the ability to select biased arbitrators is limited. If this were not the case, firms would simply select biased arbitrators in every case without a need to allocate them where the marginal benefit of bias is highest. Such a constraint is reasonable because there is a limited number of pro-industry arbitrators and influencing panel selection to one's advantage may require costly effort. Furthermore, the SEC oversees SRO arbitration and it is more likely to exercise its formal authority if bias is very pronounced (e.g., DeMarzo, Fishman, and Hagerty, 2005). This view is consistent with the relatively small coefficients on bias in the arbitrator-level regressions.

I consider three primary proxies for case importance: (i) the size of the brokerage firm being sued, (ii) the firm's direct financial stake in a case, and (iii) the firm's reputational stake in the case. The first,  $LargeBrok_i$ , equals one if a brokerage firm is listed among the top ten employers of retail brokers in the Securities Industry Yearbooks in over 80% of the years in the sample in which they operate independently (using publications between 1990-91 and 2004-05).<sup>31</sup> Large brokerage

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<sup>31</sup>These firms are Merrill Lynch, Shearson Lehman Hutton (acquired by Smith Barney in July, 1993), Morgan Stanley (also known as Morgan Stanley Dean Witter and operating as Dean Witter Reynolds prior to May, 1997), Citigroup (also known as Salomon Smith Barney and operating as Smith Barney and Smith Barney Harris Upham prior to July, 1997) Prudential Securities (formerly known as Prudential-Bache), UBS Financial (also known as UBS Paine Webber and operating as Paine Webber prior to November, 2000), A.G. Edwards, Edward D. Jones (also known as Edward

firms are included as the main respondent in almost one-third of the sample. This variable could either be capturing variation in influence over the NASD, legal resources, experience in arbitration, or reputational capital across brokerage firms. The second,  $HiClaim_i$ , is a dummy equal to 1 if the amount of compensatory damages requested is greater than or equal to the 75<sup>th</sup> percentile value across cases (250,000 dollars). The last proxy,  $Supervision_i$ , equals one if it is alleged that a firm failed to supervise its employee. This measure is likely to be correlated with case importance because it involves *firm behavior* rather than the actions of a particular broker. As a result, such a case should have a greater effect on firm reputation and, if successful, could lead to other similar complaints against the firm.

Similarly, selection on expertise should be stronger in complex cases. The first measure of case complexity,  $ManyClaims_i$ , keeps track of whether many allegations are made in a case. It is a dummy that equals to one if the total number of allegations made by the investor (among those listed in section 3.1) is greater than the mean number of allegations across cases. The second measure,  $MargLev_i$ , is a dummy variable set to one if a case involves margin or leveraged transactions. These transactions are considered more complicated than simple purchases and sales of securities and are more likely to involve complex financial instruments, like options.<sup>32</sup>

Table 6 reports results on the allocation of bias and expertise across cases. Since selection on bias is only documented in the selection of public arbitrators, this table (along with the analysis in the next section) only focuses on selection in this group. The first three columns sort on the primary measures of case importance. All three specifications confirm that selection on bias is substantially higher in (and entirely driven by) cases that are classified as important. The coefficient on bias is 0.038 and insignificant for small brokerage firms and 0.261 for large ones with the difference being significant at the 5-percent level. The corresponding estimates when sorting on  $HiClaim_i$  and  $Supervision_i$  are 0.013 to 0.330 and 0.064 to 0.273, respectively (significant at the 1- and 5-percent levels, respectively). Economically, these changes are substantial. While arbitrators at the 75<sup>th</sup> and 25<sup>th</sup> percentile of  $ProInd_j^{FE}$  are equally likely to be selected in unimportant cases, the pro-industry ones are 6.4 to 8.4 percent more likely to be selected in the important cases. As a more nuanced check of the relationship between case importance and selection on bias, I look at how this relationship varies when an employee is included as a defendant in a case. This inclusion has an ambiguous effect on the importance of a case to brokerage firms because of two opposing factors. On the one hand, individual brokers are valuable resources to these firms because customers maintain a direct relationship with these individuals rather than with firms. Furthermore, public disclosure practices are such that a loss in securities arbitration negatively impacts the CRD record of the registered representative while

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Jones), Charles Schwab, and Fidelity.

<sup>32</sup> Allegations involving the use of options are widely perceived as being particularly complex. However, since product classifications are infrequently reported in the NASD awards, tests using this measure have insufficient power. In cases with available product classifications, I find that cases with  $MargLev_i = 1$  are five times more likely to involve options than those with  $MargLev_i = 0$ .

usually leaving the firm’s disclosure unchanged.<sup>33</sup> On the other hand, firms may be *less* concerned in these cases because they can use the employee as a scapegoat for the violation (blame it on a “bad apple”). To decouple these two factors, I distinguish between cases that involve large and small brokerage firms. Presumably, large brokerage firms can more convincingly attribute violations to a small number of rogue employees rather than firm-wide practices, while individual employees contribute a larger share of business to a small brokerage firm. Column 4 on Table 6 supports this view. When an employee is included in a case, the coefficient on bias increases from -0.208 to 0.084 for small firms and decreases from 0.447 to 0.192 for large firms. Both changes are economically significant with  $p$ -values of 0.046 and 0.164, respectively.<sup>34</sup>

The first three columns of Table 6 do not indicate a strong or uniform pattern in the allocation of expertise across measures of case importance. However, the fifth and sixth columns of the table suggests that the allocation of expertise is stronger in complex cases, but only under the  $CaseExperience_{ij}$  measure. The coefficient on  $CaseExperience_{ij}$  increases from 0.365 to 0.533 when  $ManyClaims_i$  equals one, with the difference being significant at the 1-percent level. This difference is also economically meaningful: moving from the 25<sup>th</sup> to 75<sup>th</sup> percentile of  $CaseExperience_{ij}$  increases selection probability by 42.7 percent in complex cases compared to 27.5 percent in the other cases. Likewise, when sorting on  $MargLev_i$  the coefficient goes from 0.414 to 0.535 which implies a similar economic effect as in  $CaseExperience_{ij}$ . However, despite the economic significance of this change, this latter difference is not statistically significant at traditional levels ( $p$ -value of 0.127). The coefficients on the other expertise measures,  $ChairExperience_{ij}$  and (in unreported regressions)  $Lawyer_j$ , do not vary across case complexity. This does not necessarily refute the view that expertise is allocated optimally across cases because public arbitrators who are lawyers or have experience as chairpersons are quite common (60.5 and 62.8 percent, respectively), only those with case experience that match specific cases are scarce. This may explain why  $ChairExperience_{ij}$  has a substantially larger effect on selection than  $CaseExperience_{ij}$ .<sup>35</sup>

To summarize, these results provide further evidence that the patterns uncovered in the arbitrator-

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<sup>33</sup>In particular, disclosure in the central registration depository only provides a “no” or “maybe” answer to whether or not an employee or a firm has been subject to a disclosure (disciplinary) event. Most individuals have a “no” in this entry while almost every brokerage firm has some disclosure event in its past.

<sup>34</sup>This finding suggests that securities arbitration can, to an extent, be exploited by brokerage firms to manipulate the reputations of their brokers and that smaller brokerage firms take advantage of this opportunity. Similar (though more incriminating) patterns have been uncovered in the disclosure of research analyst histories in the I/B/E/S database (Ljungqvist, Malloy and Marston, 2006).

<sup>35</sup>If a desirable resource (e.g., arbitrator expertise) is available in abundant supply, it will not be forgone on individual cases regardless of case characteristics (e.g., complexity). As a result, such a resource should have a large impact on selection probability. However, assuming that resources have limited capacity (e.g., an arbitrator cannot be selected too often), when a resource is limited, it will at times be “saved” for use when it is most desirable (e.g., complex cases) rather than being assigned on a first-come-first-serve basis. This optimal restraint will be associated with a lower average influence on selection probability relative to the unlimited case, but will also produce a difference in the effect across cases (e.g., complex vs. “not” complex).

level evidence truly represent selection on bias and expertise. In particular, they extend the observation of “limited” selection on bias and expertise by showing that both bias and scarce forms of expertise are allocated across cases in ways that are consistent with economic theory.

## 6 Is the NASD Responsible for these Patterns?

While section 5 provides evidence of selection on bias and expertise, it does not identify what is responsible for these patterns. With respect to selection on bias, two channels are consistent with the evidence: (i) pro-industry favoritism *within* the NASD and (ii) other comparative advantages that are enjoyed by brokerage firms. The latter advantages could take the form of a lower marginal cost in inducing bias through selection (because brokerage firms are frequent participants in arbitration or have better information about arbitrators) or a higher marginal benefit of bias (due to reputation or the possibility of future complaints).<sup>36</sup>

In order to distinguish between these two channels, I look at how selection on bias and expertise differ before and after the NLSS rules change. This event helps determine whether the NASD is responsible for these patterns because each channel makes different predictions about how selection on bias and expertise change after the NLSS switch. Under the industry favoritism hypothesis, the drop in NASD control over panel selection is expected to reduce or even eliminate selection on bias. However, if other comparative advantages drive selection on bias, such a change should not occur. In fact, if the NASD used its discretion in arbitrator selection to *help* investors by picking initial and replacement lists on the basis of arbitrator fairness, the magnitude of selection on bias could increase because computer-generated lists would contain more variation in arbitrator bias.<sup>37</sup> This increase in heterogeneity could be exploited by brokerage firms to create even more bias in their favor. Likewise, regarding selection on expertise, if the NASD played a special role in improving the quality of arbitration, the NLSS switch might also be associated with a decrease in selection on expertise.

Table 7 supports the view that the NASD is *not* responsible for selection bias. Using the  $ProInd_j$  measure of bias, columns 1 and 3 of the table show that selection on bias is only significant after the NLSS switch and that the magnitudes of the coefficients before and after the change are quite different. Economically, a move from the 25<sup>th</sup> to 75<sup>th</sup> percentile of  $ProInd_j$  leads to a 2.5 percent increase in expected selections in the pre-NLSS period compared to around 7 percent post-NLSS. Columns 4 and 6 show similar results using  $ProInd_j^{FE}$ . However, due to low power, the differences

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<sup>36</sup>In section 5, it would only have been possible to disentangle NASD favoritism from other comparative advantages if information on the NASD’s hand-picked lists was available. In this case, the favoritism channel could be isolated by looking at selection to these list rather than selection to panels (which incorporates both NASD and investor-broker actions).

<sup>37</sup>This is due to two factors: (i) NASD behavior before the change in selection and (ii) the fact that initial list go from a size of 3 to 15 after the rules change.

are not statistically significant ( $p$ -values of 0.109 and 0.194 in columns 3 and 6, respectively). Hence, while the evidence strongly suggests that selection on bias did not *decrease* after the NLSS switch, I cannot reject the hypothesis that it remained the same during both periods. Nevertheless, at a minimum, the results indicate that NASD favoritism is not *entirely* responsible for selection on bias since this pattern is significant following the rules change.

This suggests that at least some of the selection on bias is due to brokerage firm comparative advantages. Consistent with the view that the NASD was helping investors mitigate this advantage, Figure 1 shows that investors started seeking more help from other sources, namely lawyers, after the rules change. The year after the change, the use of professional representation by investors in cases with three arbitrators jumped from a relatively steady 80 percent to 85 percent and by 2003 had risen to around 90 percent (the change was even larger in cases with one arbitrator). Table 8 confirm this pattern in logit regressions that study the determinants of hiring professional representation. These regressions include a post-NLSS dummy and other case characteristics as controls. The coefficients on  $PostNLSS_i$  (columns 1, 3, and 5) are positive and significant at the 1- to 5-percent levels in all specifications. As shown in the second, fourth, and sixth columns of this table, this finding is relatively robust to replacement of the post-NLSS dummy with time-trend variables. Specifically, these regressions find no evidence of increasing professional representation prior to the rules change and suggest that an increasing trend appears (and is often significant or close to significant) in the post-NLSS period.

Regarding expertise, columns 2, 3, 5, and 6 of Table 7 show that selection on expertise *fell* following the change. These changes are substantial (with differences that are always significant at the 1-percent level). While an arbitrator with experience as a chairperson was almost twice as likely to be selected than an arbitrator without this experience prior the the NLSS switch, this difference fell by about a third to 65 percent after the change. These changes are even more dramatic for  $CaseExperience_{ij}$ : the difference in expected selections between the 25<sup>th</sup> and 75<sup>th</sup> percentiles falls from roughly 55 percent to less than 3 percent. In fact, selection on this measure of expertise is no longer statistically significant in the post-NLSS period. Consequently, it seems that the NASD uses its discretion to help parties assign knowledgeable arbitrators to cases and is more successful in doing so than investors and firms (who may neglect arbitrator expertise in the process of fighting over selection along the bias dimension).<sup>38</sup>

Of course, there are some concerns with attributing a causal interpretation to the simple analysis of Table 7. In the remainder of this section, I investigate three alternatives to the causal interpretation and argue that none of them can explain all the changes in selection on bias and expertise after the NLSS's implementation. The alternative explanations that I consider are: (i) potential time-variation

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<sup>38</sup>In unreported regressions, I also find that average decisions fell following the NLSS switch. In particular, when including the  $PostNLSS_i$  variable in the regressions on  $Decision_i$  from Table 2 (and removing the time fixed-effects), I find a negative and highly significant coefficient of -0.063. I also find that the declining trend in  $Decision_i$  only appears following the rules change (the trend is estimated at 0.006 before and -0.026 after the switch).

in case characteristics, (ii) the presence of time-trends in selection patterns, and (iii) the endogeneity of the rules change. Consideration of a fourth alternative, time-variation in external monitoring, is delayed to section 7.4 because it involves a different methodology than the one employed here (duration analysis of arbitrator tenure).

## 6.1 Time-Variation in Case Characteristics

Given the evidence that selection on bias varies across cases, it is possible that some of the difference in selection on bias before and after the NLSS switch is driven by changes in case characteristics over time. Mean case characteristics over both sample periods are shown in Table 9 (for cases with three panel members). While most allegations appear with similar frequency over the two periods, the three allegations that are correlated with selection on bias (claim size,  $LargeBrok_i$ , and  $Supervision_i$ ) are larger or more common after the NLSS rules change. However, this variation is unlikely to be caused by the rules change since none of the characteristics increase substantially immediately after the switch. They are likely due to other gradual changes in the securities brokerage market. For example, since the post-NLSS period coincides with the rise and fall of the technology bubble (late 1990s and early 2000s), the post-NLSS period should exhibit an increase in claim sizes because customers are wealthier. This prediction is supported by Figure 2 which indicates that claim size closely tracks the market (with a lag): average compensatory damages rise from about 350,000 dollars in 1998 to a high of over 500,000 dollars in 2001.

In order to verify whether the increased frequency of important cases explains all (or even reverses) the change in selection on bias, I augment the specification from Table 7 by estimating selection on bias before and after the rules change in both high and low case importance groups. For each case importance dummy, Table 10 reports estimates of selection on bias across four groups of cases: (i) high importance in the Pre-NLSS period, (ii) high importance in the Post-NLSS period, (iii) low importance in the Pre-NLSS period, and (iv) low importance in the Post-NLSS period. Model 1 uses  $HiClaim_i$  as a measure of case importance and finds that selection on bias is insignificant and does not change after the NLSS switch for low claim cases. However, in high claim cases, the estimate of selection on bias increases from 0.259 before to 0.401 after the rules change which represents an increase in the economic effect from 6.5 to 10.2 percent.<sup>39</sup> Both estimates are statistically significant (at the 5- and 1-percent levels, respectively). Model 2, which uses  $LargeBrok_i$ , produces an even stronger change in selection on bias for high importance cases with an increase in the coefficient from 0.147 (insignificant) to 0.378 (significant at the 1-percent level) or, equivalently, an increase in the economic effect from 3.6 to 9.6 percent. Using  $Supervision_i$ , Model 3 produces no change in

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<sup>39</sup>This result is not due to differences in claim distribution *within* either of the claim size groups. In fact, differences before and after the change are even more pronounced when using the continuous variable  $\ln Claim_i$  as an interaction term instead of  $HiClaim_i$ . In this case, the estimate of the interaction of  $\ln Claim_i$  and  $ProInd_i^{FE}$  before the change is insignificant (equal to 0.035 with a t-stat around 0.8) while it is significant at the 5-percent level following the change (estimate of 0.098).

selection on bias in high importance cases (it is always significant), but does indicate an increase for low importance cases (with a coefficient increasing from -0.005 to a marginally insignificant 0.169). However, as in Table 7, none of these differences are statistically significant. Nonetheless, it should be highlighted that the results continue to indicate that NASD favoritism is not wholly responsible for selection on bias since this pattern is still significant in high importance cases following the rules change.

## 6.2 Time-Trend in Selection Patterns

Another concern with attributing changes in selection patterns to the NLSS switch is that these changes may reflect a gradual time-trend rather than the event. Figures 3 and 4 suggests that a time-trend is not responsible for the results on bias and on one of the measures of expertise (*CaseExperience<sub>ij</sub>*). Specifically, these figures report results from fixed-effects logistic regressions over cases filed between three years before and three years after the NLSS switch.<sup>40</sup> Each figure plots the coefficients on the interactions between the proxies for bias or expertise and yearlong window dummies which equal one in the period between  $t$  and  $t + 1$  years after the change (or before the change if  $t$  is negative) for  $t = -3, \dots, 2$ . If anything, Figure 3 indicates that there may have been a declining trend in selection on bias prior to the rules change (though this trend does not extend further back in the sample) and there is a noticeable jump in selection on bias immediately following the NLSS switch (though it is not statistically significant). Even with these noisier estimates, selection on bias is statistically significant at  $t = 1$  and  $2$ . To my knowledge, no other significant event occurred around this period that could have produced this pattern. Meanwhile, Figure 4 suggests that a general decline in the *ChairExperience<sub>ij</sub>* coefficient is a more plausible explanation for the change in selection on expertise for this measure. This may reflect gradual adjustments in arbitrator training made by the NASD over time. Nonetheless, the drop in selection on *CaseExperience<sub>ij</sub>* between  $t = -1$  and  $t = 0$  is sufficiently dramatic that it is unlikely to only reflect a downward time-trend: the most reasonable interpretation is that much of this drop is due to the rules change. This suggests a more nuanced view of how the NASD increases expertise in enforcement through arbitrator selection. In particular, it does so by having a comparative advantage relative to disputants in picking arbitrators with subtler forms of expertise (case-matched experience, rather than more easily observed expertise like experience as a chair or legal background).

## 6.3 Endogeneity of the Rules Change

While the timing of the change in arbitrator selection has a random component (due to administrative delays and frictions in implementation), the choice by the task force of which change to propose and the timing of the task force's initiation were endogenous. As a result, the initiation and proposal may

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<sup>40</sup>This corresponds to the largest symmetric window with a common government oversight regime. I define a government oversight regime as a period with the same SEC Chairman (in this case, Arthur Levitt).

have been made in response to unobservable changes in the enforcement environment. If changes in the environment (e.g., increase in firms' legal resources) were expected to increase selection on bias, this could explain the results documented in Table 7. Indeed, the rules change may actually have lowered selection on bias in this case, just not enough to outweigh the change in environment.

However, if this were the case, the increase in bias should have appeared around the *initiation or proposal* dates rather than the implementation date which occurred almost three years later. It is unlikely that these unobservable changes would just happen to start influencing arbitrator selection immediately following the rules change. Since this was the case (see Figure 3), endogeneity is unlikely to be driving the change in selection patterns. It is also difficult to imagine that the findings are driven by an increase in investor influence over the NASD (which could also explain the initiation of the task force) because this type of development would be expected to lead to a fall rather than an increase in selection on bias. Indeed, this type of endogeneity probably makes it tougher to detect an increase in selection on bias that is due to the change in arbitrator selection rules.<sup>41</sup>

## 6.4 Discussion

To summarize, the results presented in this section point to a story where the NASD plays a positive role in enhancing the efficiency of enforcement. Consistent with existing theory on the advantages of self-regulation, the NASD is found to improve expertise in enforcement by increasing selection on expertise (especially in subtler forms of expertise). Meanwhile, the change in selection on bias does not support the hypothesis that self-regulation leads to lax enforcement of rules. In fact, the evidence suggests that NASD control may be associated with stronger enforcement. This casts doubt on the widespread view that self-regulation involves a trade-off between expertise and bias.

The lack of evidence on this trade-off suggests that it may not be in the NASD's interest to favor brokerage firms over investors in the selection of arbitrators (relative to the NLSS regime). To the extent that the NASD takes actions that are in the collective interest of member firms, this points to a natural tension between ex-ante and ex-post incentives for individual brokerage firms. Specifically, after being sued by an investor, brokerage firms want to minimize their liability by trying to get pro-industry arbitrators selected to their case. They do this because of externalities: they capture all the gains from influencing selection but only bear part of the social cost of reduced enforcement quality.<sup>42</sup> As in other public good problems, this can make all firms worse off ex-ante. One view that is consistent with the evidence in this section, but stands in stark contrast to existing theory, is that the NASD is an institutional solution to this problem. Namely, to the extent that the NASD is designed to be isolated from member influence, it may allow the industry to *commit* to better enforcement by reducing influence activities ex-post.

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<sup>41</sup>It is also unclear how endogeneity would be expected to lead to the decrease in selection on expertise.

<sup>42</sup>This social cost can take the form of lower customer demand (product market discipline) or additional monitoring and exercise of control in enforcement by the SEC.

Of course, this view of the NASD as an effective enforcer is only speculative. Nonetheless, the increase in selection on bias following the NLSS switch suggests that it may at least be desirable to reduce the impact that other brokerage firm comparative advantages have on arbitrator selection. One way to accomplish this may be to induce some asymmetry in the arbitrator selection rules that favors the weaker party (the investor) by limiting the stronger party's ability to exercise preemptory strikes or challenges for cause. While such asymmetry may induce some ex-post inefficiency, it may improve ex-ante enforcement by eliminating some of the bias in selection that hurts investors. The intuition behind this proposal is similar to the motivation for biased legal presumptions (e.g., Bernardo, Talley and Welch, 1998) and related to some of the arguments made in literature on auctions design with asymmetric bidders (e.g., McAfee and McMillan, 1989; and Povel and Singh, 2006).<sup>43</sup> An alternative is to provide additional help to investors who are most disadvantaged in the hope that this reduces the comparative advantage of brokerage firms.<sup>44</sup>

## 7 Robustness Checks

The main concerns regarding the findings in sections 5 and 6 that remain unaddressed are due to imperfections in the bias, expertise and selections measures. To address these concerns and a few others, I perform several robustness checks in this section. In order to reduce the effect of measurement error in the bias proxies, all the regressions in section 7.1 restrict the sample to arbitrators with at least 5 selections. These arbitrators represent 72 percent of the selections in the data. For the most part, the use of alternative selections thresholds, or none at all, does not affect the reported findings (whenever it does, I point it out below).

### 7.1 Misclassification of Bias

Because of potential misclassification in the bias measures, it is possible that the documented relationship between bias and selection probability is due to an omitted arbitrator characteristic that is picked up by the bias proxy. For instance, variation in this proxy could capture differences in unobservable arbitrator skill if cases differ in unobservable quality *and* arbitrators with expertise are, on

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<sup>43</sup>Unfortunately, heterogeneity in the degree of asymmetry between investors and brokerage firms complicates the implementation of the optimal asymmetric selection process. This is due to the fact that the asymmetry in rules depends on the specific parties to a dispute. Unlike an auction setting where the seller of a good is likely to have a good idea of the degree of asymmetry among parties and has an interest in setting the optimal (i.e., revenue-maximizing) asymmetry, determining the appropriate mechanism designer in our enforcement environment is not as straightforward.

<sup>44</sup>An existing set of programs that partially tries to accomplish this are the securities arbitration clinics. These clinics, which are joint initiatives of the NASD and various law schools, provides free legal representation to less wealthy and often elderly investor claimants. However, while these programs are surely worthwhile, one might wonder how effective they are in reducing broker comparative advantages which were found to be strongest in large and more important cases.

average, assigned to cases of lower ex-ante quality.<sup>45</sup> If this were the case, the earlier results should be interpreted as further evidence of selection on expertise rather than selection on bias. In order to partially mitigate this concern, I verify that the bias proxies are related to differences in opinion across arbitrators.

Prior to doing this, it is necessary to show that the measures of bias help explain case outcomes. If this were not the case, it would be difficult to argue that they capture arbitrator heterogeneity along the bias dimension. In order to do this, I regress the bias of a panel on the pro-industriness of a case's outcome (defined as the residual from equation (1) on p.12). To avoid a mechanical relationship, the panel bias for case  $i$  is defined as the average individual bias of a panel's members where the individual biases are computed as in  $ProInd_j$  and  $ProInd_j^{FE}$  but with the outcome of case  $i$  removed from the sample. Table 11 shows that the coefficients on this regression are positive and highly statistically significant for all the bias measures. Point estimates suggest that a unit increase in the measures of panel bias are associated with between a 0.12 and 0.15 unit increase in the pro-industriness of a case's outcome. There are two reasons why this coefficient could be less than one: (i) there is measurement error in the panel bias proxy, and (ii) arbitrator bias, though persistent, is not constant over time. As columns 3 and 5 demonstrate, these coefficients do not vary significantly before and after the NLSS change. This addresses the concern that selection on bias appears stronger in the post-NLSS period because of reduced measurement error in the bias proxies over this period. If anything, point estimates indicate that measurement error may be more prevalent after the rules change which biases against finding an increase in selection on bias.

However, as mentioned earlier, the results of Table 11 could be attributable to arbitrators receiving systematically different cases. To address this concern, it would be ideal to observe multiple arbitrators making decisions on the *same* case to see whether differences in those decisions are correlated with the bias proxies. I attempt to approximate this ideal by exploiting the fact that securities arbitration prohibits the filing of class action suits. Instead, investors are required to file their cases *individually* which induces a sequence of repeated cases decided on by distinct arbitrators. I focus on one particular set of repeated cases: those filed against the analyst Jack Grubman and Citigroup alleging misrepresentation and conflicts of interest in the research coverage of Worldcom. In these cases, the alleged wrongdoing is relatively homogeneous (common analyst reports) and, given the fact that the same law firm represented many of the claimants in my sample, these cases are likely to have similar quality. The first two columns of Table 12 perform the same regressions as Table 11 on this much smaller sample (140 cases with available panel bias measures) and reports that the coefficients are still positive and statistically significant (at the 10-percent level of significance). Since investors are usually only aware of wrongdoing in their own accounts, it difficult for them to coordinate legal

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<sup>45</sup>The latter pattern is reasonable because ex-ante quality should be related to case complexity. In particular, since the outcomes of "easy" cases are often known to all parties, investors will only file these cases if they know they are likely to win them (high quality). Meanwhile, "tough" cases will be comprised of both low and high quality cases and, therefore, will have a lower ex-ante quality.

actions and, in turn, very few other repeated cases can be identified in the data. I find an additional 17 groups of repeated cases, for a total of 55 cases, using the following screening algorithm: two cases are classified as part of the same repeated group if they contain similar allegations, are filed within two days of each other in the same state against the same brokerage firm, and either include the same individual broker as respondent or members of the same family as claimants.<sup>46</sup> As shown in columns 3 and 4 of Table 12, adding these cases to the Grubman sample and running the same regressions from the first two columns (with fixed-effects for each repeated group) produces virtually identical results which are significant at the 5-percent level.

An alternative strategy to identify differences in opinions takes advantage of the fact that many decisions are made by panels rather than individual arbitrators. Though arbitration panels usually find a middle ground when deciding case outcomes, they are not always successful in doing so and an arbitrator occasionally dissents from the majority. This is a public display of difference in opinion. If the measures of bias are adequate, they should predict the probability of such disagreements. To investigate this, I model dissent using a logistic model with *within* panel dispersion in bias and other controls as explanatory variables. The other controls are  $AvgLawyer_i$  and  $AvgChairExperience_i$  (which are averages of  $Lawyer_j$  and  $ChairExperience_{ij}$  over the panel, respectively), claim characteristics (including claim type dummies), and the pro-industriness of a case squared (which measures how unusual a decision is given observables). The first 3 columns in Table 13 indicate that dispersion in  $ProInd_j$  within a panel, defined as:

$$DispProInd_i = \max_{j \in \mathcal{P}_i} ProInd_j - \min_{j \in \mathcal{P}_i} ProInd_j, \quad (10)$$

is positively correlated to the probability of dissent as predicted (significance at the 10-percent level). Column 4 includes the pro-industriness of a panel as a control. According to the alternative that the bias measures unobserved arbitrator expertise, the coefficient on this variable would be expected to be positive if experts held more firmly to their opinions regarding desirable case outcomes (as suggested by the positive and significant coefficient on panel chair experience in columns 2 and 3). However, the estimate on this coefficient is actually negative (though not significant). The coefficient on  $DispProInd_i$  is still significant at the 10-percent level. Due to the lower variation in bias measures, the coefficients on the panel dispersion measures are not significant when using  $DispProInd_i^{FE}$  ( $p$ -value of 0.205), though point estimates are still positive and similar in magnitude to those estimated with  $DispProInd_i$ .<sup>47</sup>

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<sup>46</sup>One exception to this rule is a set of cases filed against Merrill Lynch regarding misrepresentations in an investment fund (the Focus 20 Fund).

<sup>47</sup>Though results remain qualitatively unchanged when adjusting the selections threshold, they become marginally insignificant when using a threshold of 4 ( $p$ -values around 0.14). Using a threshold of 3, the results are also insignificant in the third specification ( $p$ -value of 0.142). Finally, the significance of column 4 is somewhat sensitive to the removal of explanatory variables. In particular, the removal of  $lnClaim_i$  through  $ThirdParty_i$  yields an estimated  $p$ -value of

Overall, these results suggest that the measures of arbitrator bias used in Section 5 capture differences in opinion across arbitrators. Thus, pure misclassification is unlikely to be driving my findings. Nevertheless, it is possible that the bias proxy, while being adequate, is correlated with unobservable arbitrator expertise and that it is this correlation, rather than bias itself, that produces the results.<sup>48</sup> However, I believe that this omitted variables problem is unlikely to explain my findings. If it did, the coefficients on the bias measures would be expected to closely follow those on the observable expertise measures. As Tables 6 and 7 show, this is not the case. Bias effects differ along the case importance dimension while expertise effects do not and the opposite holds when sorting on case complexity. Most importantly, the changes in selection on bias and expertise following the implementation of the new selection procedures are exact *opposites*: selection on bias increases while selection on expertise falls.

## 7.2 Misclassification of Expertise

There are also potential problems with a causal interpretation of the positive correlation between my measures of arbitrator expertise and selection to panels. As in the case of the arbitrator bias proxies, one concern is the possibility of misclassification of expertise. In order to address this, I verify that my measures of expertise predict the likelihood of selection as a chairperson. As mentioned earlier, selection as a chairperson is expected to be influenced by expertise because it imposes additional duties on arbitrators that require expertise to be undertaken effectively. This selection is also unlikely to be influenced by bias because both parties can veto an arbitrator’s selection as a chairperson.

To investigate the determinants of chairperson selection, I construct a selection model similar to the one used in the case-level analysis of sections 5 and 6. However, in this setting only arbitrators who have been selected to a case are considered as potential chairpersons. I estimate this model using the logit model with case fixed-effects which, in this setting, is identical to a random-utility model because only one chairperson is selected. Table 14 confirms that each of the expertise measures are significant in predicting the likelihood of selection as a chairperson. Moreover, the fourth column of this table also shows that the case experience measure is more important in determining this selection when a case is more complex (a differential effect is not found using the other measures of expertise). These results add credibility to the use of these measures as proxies for expertise. Finally, the coefficients on the pro-industriness measures are insignificant which further reduces concerns that the bias proxies measure unobserved arbitrator expertise.<sup>49</sup>

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0.127 (while the significance of the other specifications increases when these variables are omitted).

<sup>48</sup>Attempts were made to directly rule this out with the nonlinear instrumental variables approach of Amemiya (1974). Using arbitrator characteristics that are presumably orthogonal to expertise, namely sex and race, an optimal instrument was constructed but it was not sufficiently strong. The fact that this instrument is weak is not surprising given that there is no a priori reason to believe that men are more biased than woman (vice-versa) or that bias differs systematically across race.

<sup>49</sup>Though results are only reported for the  $ProInd_j^{FE}$  measure, the insignificance of the pro-industriness measures

### 7.3 Settlements

The presence of unobserved settlements can also bias my results. For example, if pro-industry arbitrators have a higher propensity to settle cases, then the earlier analysis will understate the extent of selection on bias. On the other hand, if pro-investor arbitrators are more likely to sit on cases that settle, the evidence of selection on bias may simply be a reflection of the fact that the selections data is more downward biased for pro-investor arbitrators than for pro-industry ones. In order to verify whether either scenario is reasonable, I investigate whether the measures of panel bias and expertise predict the probability of *observed* settlements. While observed and unobserved settlements are not necessarily governed in the same way, one would expect arbitrator characteristics to more strongly influence observed settlements where arbitrators usually play a more meaningful role in shaping the terms of the settlement.

Table 15 reports the coefficients of logistic regressions of settlement on arbitrator and case characteristics. It is clear from this table that neither bias nor expertise have a significant correlation with settlement rates. In fact, the sign on bias is positive when using  $AveProInd_i$  and negative when using  $AvgProInd_i^{FE}$ . Likewise, the sign on expertise is negative when using  $AvgLawyer_i$  and positive when using  $AvgChairExperience_{ij}$  (both with  $t$ -statistics near zero). Furthermore, unlike the other results presented in the paper, the sign of the coefficients in these regressions are fairly unstable to the removal of explanatory variables from the specifications and the use of different selections thresholds in constructing panel characteristic measures (though they are never significant). The only control that seems to influence the likelihood of settlement is the inclusion of an employee as a respondent. This is not surprising: employees are likely to find it in their interests to settle because doing so increases the chance that they avoid public disclosure of the lawsuit in their CRD records. There is also an increase in settlement activity over time (though this does not occur around the change in arbitrator selection rules).

Overall, there is no evidence that arbitrator characteristics, especially bias, influence the rate of even observed settlements. This suggests that incomplete measurement of arbitrator selections, due to settlement activity, is unlikely to be generating the evidence of selection on bias.

### 7.4 Arbitrator Tenure

The evidence of selection on bias indicates that *conditional* on being in the list of potential arbitrators, pro-industry arbitrators are more likely to be selected to arbitration panels. However, there are other ways that an industry bias can be introduced into securities arbitration. For instance, this could be achieved if pro-investor arbitrators exited the list of potential arbitrators more quickly than pro-industry ones.

To investigate whether such an exit pattern exists, I employ a standard technique from survival analysis. In particular, I estimate a Cox proportional hazard model (Cox, 1975) with the following

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also holds for  $ProInd_j$ .

semi-parametric specification for the hazard function:

$$h(t) = h_0(t) \cdot \exp(\alpha_s + \beta_0 \cdot Bias_j + \beta_1 \cdot PostNLSS_t \times Bias_j + \beta_2 \cdot Lawyer_j), \quad (11)$$

where the baseline hazard function,  $h_0(t)$ , need not be specified because the model is estimated by conditioning out  $h_0(t)$  using the partial likelihood approach.<sup>50</sup> Standard errors are clustered at the state level. This specification allows for a change in the hazard rate’s sensitivity to arbitrator bias following the NLSS switch. In modeling arbitrator tenure, there are several advantages to using duration models. For example, these models are sufficiently flexible to account for the fact that many arbitrators are still on the NASD list at the end of the sample period. I assume that arbitrators whose tenure windows end in the last year of the sample have not exited the NASD list. This induces individual-specific censoring in about half of the observations.<sup>51</sup>

The first four columns of Table 16 report results from the sample of public arbitrators. Columns 1 and 3 show that more pro-industry arbitrators have lower instantaneous probabilities of leaving the pool of potential arbitrators under both bias measures (since the coefficients on  $ProInd_j$  and  $ProInd_j^{FE}$  are negative at the 1- and 5-percent levels). Arbitrators at the 75<sup>th</sup> percentile of  $ProInd_j$  ( $ProInd_j^{FE}$ ) have exit rates that are 8.6 percent (6.4 percent) lower than those at the 25<sup>th</sup> percentile. Furthermore, unlike the analysis from section 5, this pattern also obtains in the sample of industry arbitrators. Using  $ProInd_j^{FE}$ , industry arbitrators at the 75<sup>th</sup> percentile of bias have exit rates that are 9.1 percent lower than those at the 25<sup>th</sup> percentile. Since the NASD has formal control over the list of potential arbitrators, one might be tempted to view these results as evidence of favoritism within the NASD. However, while the NASD exercises control in admitting new arbitrators, it claims not to forcibly remove someone from the arbitrator pool unless that person is rarely available to sit on cases. Consequently, most tenures may be ending at the discretion of the individual arbitrator. Thus, the relationship between exit rates and bias may also be explained by factors not directly related to NASD behavior. For example, it has been reported that arbitrators occasionally receive benefits from brokerage firms through avenues other than selection to cases (e.g., by serving as expert witnesses for them in other legal disputes). If such benefits are only provided to pro-industry arbitrators and only while they are members of the arbitrator pool, then pro-industry arbitrators will have an incentive to extend their tenures longer than pro-investor arbitrators. Furthermore, to the extent that arbitration is more favorable to industry than investors, pro-investor arbitrators may choose to leave the pool early out of frustration for not being selected (regardless of whether or not the NASD is responsible for this industry favoritism).

Table 16 also attempts to rule out the possibility that the increase in selection on bias after the NLSS switch is due to a drop in external monitoring. Specifically, given increased participation

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<sup>50</sup>For a small  $dt > 0$ ,  $h(t)dt$  can be interpreted as the probability of exiting between  $t$  and  $t + dt$  given survival until  $t$ .

<sup>51</sup>Reported results are not sensitive to the particular rule used to determine censoring of individual observations.

in selection by investors and brokerage firms, the NASD may have found it easier to avoid direct suspicion for bias in arbitrator selection following the rules change. Though it is unclear why such a drop in accountability would impact selection on expertise, it could explain the increase in selection on bias. In particular, because the NASD continued to have limited control over the selection process (discretion in granting challenges for cause), it could have responded to weaker accountability by becoming more aggressive in using this discretion to induce an industry bias. However, if this were the case, one might also expect an increase in the sensitivity of exit to bias in the arbitrator tenure regressions because the NASD has even more formal control over the pool of arbitrators than it does over granting challenges for cause during the post-NLSS period. As columns 2 and 4 of Table 16 show, there is no evidence that exit on bias increased.<sup>52</sup> Moreover, as mentioned earlier, the NASD has limited discretion in granting challenges for cause because of explicit guidelines to be followed in making this decision: it can only grant a challenge if a party presents documentable evidence that an arbitrator has conflicts of interest with one of the parties in a case (e.g., brokerage firm, lawyer, etc).

## 7.5 Other Robustness Checks

I perform additional robustness checks to address some other imperfections in the analysis. Since each robustness check involves repeating all the regressions from section 5 and 6 (either with a different samples or with new independent variables), I only describe the relevant results rather than reporting all coefficients in tables.

Since the data is generated using a snapshot of arbitration awards over a fixed interval of time, bias may be induced by using measures constructed with incomplete histories on arbitrators who are selected to panels *prior* to the beginning of the sample period. In order to see whether this is the case, I redo the analysis after dropping the arbitrators who are most likely to have been selected to cases prior to the beginning of the sample period: those who are selected to cases within a year (or two years) following the filing of the first case in my sample. All the findings on selection on bias and expertise remain unchanged.

A potentially more serious issue exists with the  $CaseExperience_{ij}$  measure. Specifically, by construction, this measure of expertise is likely to be correlated with the number of times an arbitrator has been selected in the *past*. Since the number of past selections can reflect both bias and past availability (which is likely to predict future availability), this can lead to problems in determining whether selection on  $CaseExperience_{ij}$  really captures the influence of expertise on selection patterns. To address this, I create an alternative measure of case experience, denoted as  $CaseExperience_{ij}^{\epsilon}$ , defined as the residual from the regression:

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<sup>52</sup>On the other hand, one might argue that the implementation of the NLSS only made it easier for the NASD to avoid suspicion in the selection of arbitrators and not for its list management. In this case, post-NLSS effects would only be expected to show up in selection on bias (as is the case in the data). However, such a differential effect requires monitors to separately keep track of the arbitrator pool and arbitrator selections which is unlikely given that the NASD list is not publicly disclosed.

$$CaseExperience_{ij} = \alpha + \beta_1 \cdot PastSelections_{ij} + \beta_2 \cdot Tenure_{ij} + \beta_3 \cdot Bias_j + \epsilon_{ij}. \quad (12)$$

I then redo the analysis from Tables 5 to 7 with  $CaseExperience_{ij}^{\epsilon}$  used in place of  $CaseExperience_{ij}$  and  $PastSelections_{ij}$  included in all specifications. Again, all the findings from sections 5 and 6 remain qualitatively unchanged. The only notable difference is that coefficients on  $CaseExperience_{ij}^{\epsilon}$  are about 25 to 33 percent smaller in magnitude than those on  $CaseExperience_{ij}$ . Interestingly, the difference in allocation of case experience across case complexity becomes even more pronounced with this alternative measure (though, as in Table 6, the difference when using  $MargLev_i$  as a measure of complexity is still marginally insignificant with a  $p$ -value of 0.102). As expected from the discussion above, the coefficient on  $PastSelections_{ij}$  is also positive and highly significant.

## 8 Conclusion

Self-regulatory organizations play an important role in the regulation of many financial markets, particularly in the implementation of enforcement. In this paper, I attempt to evaluate this type of enforcement by analyzing whether self-regulation has the benefit of leading to more expertise and/or the cost of leading to more bias in enforcement.

Using data on securities arbitration cases at the NASD, I focus on one of the most important stages of this enforcement process: arbitrator selection. In the first stage of the analysis, I document general patterns in arbitrator selection and provide evidence that arbitrators who are classified as pro-industry or as having more expertise are selected more often to arbitration panels (selection on bias and expertise, respectively). Furthermore, I provide evidence that arbitrator bias is allocated across cases to benefit industry by showing that selection on bias is stronger in more important cases, as proxied by a brokerage firm's financial and reputational stake in a case. The largest brokerage firms also enjoy substantially more bias than other firms. Meanwhile, selection on expertise is strongest when cases are more complex (as measured by the number of different types of allegations made in a case). This is consistent with arbitrator expertise being targeted to cases where it is most likely to lead to an increase in precision of punishments.

In the second and main stage of the analysis, I explore the relationship between self-regulation and arbitrator selection. I find that the estimate of selection on bias is larger and only significant after a rules change that, in effect, removed NASD control in the selection of arbitrators. These findings are robust to accounting for time-variation in case characteristics and other time-trends. This analysis suggests that the NASD is not entirely responsible for selection on bias and is even consistent with the view that the NASD exercised its influence to reduce (rather than increase) bias in enforcement. Moreover, I show that selection on expertise decreased following this event which supports the view that SRO control increases expertise in enforcement. Thus, taken as a whole, the

evidence is more consistent with a view where the NASD improves enforcement for investors, possibly because it serves as an institutional solution to the public goods problem among brokerage firms with respect to enforcement.

## Appendix

### A. The Rise of Securities Arbitration

Almost all customer brokerage contracts include predispute arbitration agreements. The Federal Arbitration Act of 1925 provides that such a clause to arbitrate future disputes is “valid, irrevocable and enforceable, save upon such grounds as exist at law or in equity for the revocation of any contract.”<sup>53</sup> Yet, despite this broad statutory mandate, the Supreme Court held in *Wilko v. Swan* (1953) that claims arising under the Securities Act of 1933 (SA), which protects investors from fraud in public offerings but not in secondary market transactions, could not be compelled to arbitration via contract.<sup>54</sup>

Specifically, the Court considered the right to recover under the SA to be a “special right”, that differed from the common law rights of recovery and precluded predispute arbitration agreements, because of two reasons (Heinemann, 1986). First, section 12(a)(2) of the Act placed the burden on the issuer and intermediary to prove lack of scienter and provided the investor with a wide choice of venues for resolving disputes. Second, section 14 stated that “any condition, stipulation or provision binding any person acquiring any security to waive compliance with any provision” of the Securities Act was unenforceable. In essence, the Court believed that compelling arbitration violated the inalienability of the choice of venues provision and that:

“[the] effectiveness in application (of the Act’s provisions) is lessened in arbitration as compared to judicial proceedings... As [the] award may be made without explanation of [the] reasons and without a complete record of [the] proceedings, the arbitrators conception of the legal meaning of such statutory requirements as ‘burden of proof,’ ‘reasonable care’ or ‘material fact,’ cannot be examined.”

It also added that such arbitration agreements should be voided given the investor’s bounded rationality when:

“surrender[ing] one of the advantages the Act... at a time when he is less able to judge the weight of the handicap the Securities Act places upon his adversary.”

Based on section 27 and 29(a) of the SEA, whose wordings are similar to sections 12(a)(2) and 14 of the SA, lower courts extended this ruling to Exchange Act claims and, as a result, most investor-broker disputes were being resolved in public courts.

However, things changed dramatically following the Supreme Court’s 5-4 decision in *Shearson v. McMahon* (1987) which formally established the enforceability of arbitration agreements for Exchange Act claims.<sup>55</sup> The Court found that the foundations of the *Wilko* ruling either did not hold for SEA claims or were no longer accurate. Regarding choice of venue, it found that:

“... the antiwaiver provision of [section] 29(a) forbids [the] enforcement of agreements to waive ‘compliance’ with the provisions of the statute. But [section] 27 does not impose any duty with

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<sup>53</sup>See Chapter 1, Section 2 of the Federal Arbitration Act, Title 9, US Code, Section 1-14 (1925).

<sup>54</sup>See *Wilko v. Swan*, 346 U.S. 427, 438 (1953).

<sup>55</sup>See *Shearson/American Express Inc. v. McMahon*, 482 U.S. 220 (1987).

which persons trading in securities must ‘comply.’ By its terms, 29(a) only prohibits waiver of the substantive obligations imposed by the Exchange Act. Because 27 does not impose any statutory duties, its waiver does not constitute a waiver of ‘compliance with any provision’ of the Exchange Act under 29(a).”

Furthermore, on the ineffectiveness of arbitration enforcing investors’ statutory rights, it argued that:

“... the mistrust of arbitration that formed the basis of the *Wilko* opinion... is difficult to square with the assessment of arbitration that has prevailed since that time. This is especially so in light of the intervening changes in the regulatory structure of securities laws. Even if *Wilko*’s assumptions regarding arbitration were valid at the time..., most certainly they do not hold true today for arbitration procedures subject to the SEC’s oversight authority.”

Following this decision, the *Wilko* doctrine, as it applied to SA claims, was reversed by the Court in *Rodriguez de Quijas v. Shearson/American Express Inc.* (1989) and, practically overnight, the role of securities arbitration in enforcement of broker misbehavior had grown exponentially.<sup>56</sup>

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<sup>56</sup>See *Rodriguez de Quijas v. Shearson/American Express Inc.*, 490 U.S. 477 (1989).

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**Table 1**  
**Summary of Case Characteristics**

This table reports descriptive statistics of case characteristics in the sample of cases that involve retail investors suing brokerage firms.  $Claim_i$  is the monetary value of compensatory damages requested in the case and does not include amounts requested for interest or attorney fees.  $Decision_i$  is the award-to-claim ratio for compensatory damages.  $Punitive_i$  is a dummy that equals 1 if punitive damages are requested. The dummy variable  $PunitiveAwd_i$  equals 1 if any amount of punitive damages are awarded.  $Employee_i$  is a dummy that equals 1 if a registered representative (individual broker) is included as a respondent in the case. The dummy variable  $Expungement_i$  equals 1 if case  $i$  is erased from the registered representative's public CRD record.  $Counterclaim_i$  equals 1 only if a counterclaim by the respondent includes a request for compensatory damages (rather than just attorney fees). The length of a case,  $Length_i$ , is defined as the period of time (in years) between the case's filing date and the decision date. The allegation dummies displayed in Panel B are described in Section 3.1.

Case Characteristics:	N	Mean	SD	Distribution		
				25 <sup>th</sup>	50 <sup>th</sup>	75 <sup>th</sup>
Panel A: Distribution of Case Characteristics						
$Claim_i$ (dollars)	15,306	462,800	3,773,872	15,000	73,702	250,000
$Decision_i$	13,915	0.284	0.367	0	0.047	0.524
$Punitive_i$	15,983	0.560	0.496			
$PunitiveAwd_i$	8,962	0.065	0.246			
$Dismissal_i$	15,975	0.368	0.482			
$Settlement_i$	15,975	0.102	0.303			
$Dissent_i$	10,942	0.025	0.155			
$Representation_i$	15,983	0.693	0.461			
$Employee_i$	15,983	0.746	0.435			
$Expungement_i$	11,924	0.200	0.400			
$Counterclaim_i$	11,931	0.063	0.243			
$ThirdParty_i$	11,931	0.038	0.191			
$Length_i$ (yrs)	15,983	1.304	0.722	0.849	1.159	1.567
Panel B: Distribution of Allegations Made in Disputes						
$Churning_i$	15,983	0.115	0.319			
$Unauthorized_i$	15,983	0.187	0.390			
$Misrepresentation_i$	15,983	0.426	0.495			
$Omission_i$	15,983	0.225	0.417			
$Suitability_i$	15,983	0.366	0.482			
$Mismanagement_i$	15,983	0.052	0.222			
$Instructions_i$	15,983	0.366	0.482			
$Fiduciary_i$	15,983	0.209	0.406			
$Negligence_i$	15,983	0.466	0.499			
$Supervision_i$	15,983	0.117	0.321			

**Table 2**  
**Case Outcomes Regression**

This table reports coefficient estimates from regressions relating case outcomes to case characteristics. The listed characteristics are as defined in Table 1. The number of observations is lower than in Table 1 because information on hearing location is not available for every case. The variable  $\ln Claim_i$  is winsorized at the 95th percentile. A brokerage firm is included in the Repeat Firms subsample if it is included as a respondent in at least 5 cases in the sample. The Punitive (Employee) subsample consists of all cases with  $Punitive_i$  ( $Employee_i$ ) equal to 1. Standard errors are clustered at the brokerage firm level.

<b>Dependent Variable:</b>	<i>Decision<sub>i</sub></i>		<i>Dismissal<sub>i</sub></i>	<i>PunitiveAwd<sub>i</sub></i>	<i>Expungement<sub>i</sub></i>
	All	Repeat Firms	All	Punitive	Employee
<i>ln Claim<sub>i</sub></i>	<b>-0.041***</b> ( 0.003 )	<b>-0.039***</b> ( 0.003 )	<b>-0.021***</b> ( 0.004 )	0.002 ( 0.002 )	<b>0.028***</b> ( 0.004 )
<i>Employee<sub>i</sub></i>	<b>0.022**</b> ( 0.009 )	-0.008 ( 0.008 )	-0.012 ( 0.014 )	<b>0.024***</b> ( 0.007 )	
<i>Representation<sub>i</sub></i>	<b>0.068***</b> ( 0.009 )	<b>0.075***</b> ( 0.010 )	<b>-0.076***</b> ( 0.014 )	0.013 ( 0.009 )	-0.013 ( 0.009 )
<i>Counterclaim<sub>i</sub></i>	<b>-0.021*</b> ( 0.012 )	-0.018 ( 0.012 )	0.004 ( 0.018 )	0.002 ( 0.012 )	<b>-0.032***</b> ( 0.012 )
<i>ThirdParty<sub>i</sub></i>	<b>0.138***</b> ( 0.020 )	<b>0.105***</b> ( 0.023 )	<b>-0.084***</b> ( 0.020 )	<b>0.043***</b> ( 0.016 )	<b>-0.059***</b> ( 0.019 )
<i>Settlement<sub>i</sub></i>	<b>0.184***</b> ( 0.028 )	<b>0.148***</b> ( 0.033 )	<b>0.424***</b> ( 0.020 )	<b>-0.064***</b> ( 0.007 )	<b>0.705***</b> ( 0.014 )
Allegation Dummies?	Y	Y	Y	Y	Y
State and Month FE?	Y	Y	Y	Y	Y
Brokerage Firm FE?	N	Y	N	N	N
No. of Firms	1,689	537	1,747	1,282	1,522
$R^2$	0.087	0.218	0.108	0.042	0.439
$N$	13,546	11,999	14,963	8,442	11,225

**Table 3**  
**Summary of Arbitrator Characteristics**

This table reports descriptive statistics of arbitrator characteristics in the sample. The measures for pro-industry bias are:  $Decision_j$ ,  $ProInd_j$ , and  $ProInd_j^{FE}$ .  $Decision_j$  is arbitrator  $j$ 's average  $Decision_i$ .  $ProInd_j$  is  $j$ 's average  $ProInd_i \equiv Outcome_i - E[Outcome_i]$  where  $E[Outcome_i]$  is calculated using the estimates of the first column in Table 2 and winsorized at the 5th and 95th percentile.  $ProInd_j^{FE}$  is similarly defined using the estimates from the second column of Table 2 to obtain  $ProInd_i^{FE}$ . All averages are claim-weighted.  $Tenure_j$  is equal to the length of time (in years) between the filing date of the arbitrator's first case and the decision date of his last case. The dummy  $Lawyer_j$  equals one if an Esq or JD suffix is attached to the arbitrator's name.  $Industry_j$  is a dummy equal to one if the arbitrator is ever listed as an industry arbitrator. In Panel C, the dummy variable  $RegRep_j$  is equal to 1 if an industry arbitrator can be identified as a registered representative (i.e., has a public CRD record). The dummy variable  $Discipline_j$  is equal to one if the registered representative has potential disciplinary events listed in his CRD record. The  $p$ -values in Panel D give the significance of tests of the equality of means in the 1<sup>st</sup> and 4<sup>th</sup> selection quartiles. This test allows for different variances across groups and uses the Welch approximation for degrees of freedom.

Arb. Characteristics:	N	Mean	SD	Distribution				
				25 <sup>th</sup>	50 <sup>th</sup>	75 <sup>th</sup>		
Panel A: All Arbitrators								
$Selections_j$	7,584	4.871	5.304	2	3	6		
$Decision_j$	7,584	0.240	0.267	0.021	0.148	0.368		
$ProInd_j$	7,584	0.005	0.252	-0.111	0.080	0.171		
$ProInd_j^{FE}$	7,282	0.001	0.231	-0.101	0.064	0.144		
$Tenure_j$	7,584	5.497	3.928	1.995	4.612	8.205		
$Lawyer_j$	7,584	0.444	0.497					
$Industry_j$	7,584	0.409	0.492					
Panel B: Public Arbitrators								
$Selections_j$	4,480	5.507	6.020	2	4	7		
$Tenure_j$	4,480	5.610	3.908	2.184	4.748	8.219		
$Lawyer_j$	4,480	0.605	0.489					
Panel C: Industry Arbitrators								
$Selections_j$	3,104	3.953	3.874	1	3	5		
$Tenure_j$	3,104	5.335	3.951	1.755	4.295	8.205		
$Lawyer_j$	3,104	0.210	0.408					
$RegRep_j$	3,104	0.410	0.492					
$Discipline_j$	1,272	0.153	0.360					
				Selection Quartiles				
Panel D: All Arbitrators				1 <sup>st</sup>	2 <sup>nd</sup>	3 <sup>rd</sup>	4 <sup>th</sup>	$p$ -value
$Selections_j$				1.433	3.000	4.843	12.309	
$Decision_j$				0.270	0.247	0.220	0.202	< .001
$ProInd_j$				-0.009	-0.004	0.015	0.024	< .001
$ProInd_j^{FE}$				-0.004	-0.015	0.004	0.015	.005
$Lawyer_j$				0.365	0.447	0.459	0.568	< .001

Table 4

Truncated Negative Binomial Regression on Number of Selections

This table reports coefficient estimates from zero-truncated negative binomial regressions relating the number of times an arbitrator is selected to panels to arbitrator characteristics. In  $N_j$  is the natural log of the number of cases filed in  $j$ 's home state during his tenure. Home state is defined as the state where  $j$  sits on the majority of his cases (only coded if this proportion is over 50%). All other variables are as defined in Table 3. The row  $\Delta_{25,75}^{Bias}$  reports the percentage increase in the expected number of selections given a change in the continuous variable  $Bias_j \in \{-Decision_j, ProInd_j, ProInd_j^{FE}\}$  from the 25th to 75th percentile holding all other variables at their means. Similarly, the row  $\Delta_{0,1}^{Lawyer}$  gives the increase following a change in the dummy variable  $Lawyer_j$  from 0 to 1.  $\overline{Bias}$  indicates the estimated influence of selection on bias on the pro-industriness of a case (described in p.16 of Section 5.1). Pseudo- $R^2$  is reported using the relative gain convention (i.e.,  $1 - \mathcal{L}_{ur}/\mathcal{L}_0$ ) with the unconditional zero-truncated Poisson regression used as the baseline model. Standard errors are clustered at the state level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	<i>Selections<sub>j</sub></i>					
	All			Public	Industry	
<i>Decision<sub>j</sub></i>	<b>-0.247***</b> ( 0.031 )	<b>-0.271***</b> ( 0.030 )				
<i>ProInd<sub>j</sub></i>			<b>0.190***</b> ( 0.029 )			
<i>ProInd<sub>j</sub><sup>FE</sup></i>				<b>0.125***</b> ( 0.037 )	<b>0.155***</b> ( 0.038 )	0.083 ( 0.065 )
<i>Lawyer<sub>j</sub></i>	<b>0.133***</b> ( 0.020 )	<b>0.153***</b> ( 0.020 )	<b>0.153***</b> ( 0.020 )	<b>0.152***</b> ( 0.020 )	<b>0.204***</b> ( 0.020 )	0.039 ( 0.036 )
<i>RegRep<sub>j</sub></i>	<b>-0.167***</b> ( 0.043 )	<b>-0.150***</b> ( 0.039 )	<b>-0.147***</b> ( 0.039 )	<b>-0.150***</b> ( 0.040 )		<b>-0.168***</b> ( 0.038 )
<i>Industry<sub>j</sub></i>	<b>-0.203***</b> ( 0.054 )	<b>-0.200***</b> ( 0.051 )	<b>-0.201***</b> ( 0.051 )	<b>-0.193***</b> ( 0.051 )		
$\ln N_j$	<b>1.199***</b> ( 0.037 )	1 -	1 -	1 -	1 -	1 -
Home State FE?	Y	Y	Y	Y	Y	Y
Constraint on $N_j$ ?	N	Y	Y	Y	Y	Y
$\Delta_{25,75}^{Bias}$	8.8	9.7	5.4	3.1	3.8	2.1
$\Delta_{0,1}^{Lawyer}$	14.2	16.5	16.6	16.5	22.7	4.0
$\overline{Bias}$	4.1	4.7	3.0	1.7	2.1	1.1
Pseudo- $R^2$	0.446	0.442	0.441	0.433	0.447	0.380
$N$	7,365	7,365	7,365	7,079	4,223	2,856

Table 5

The Determinants of Arbitrator Selection: Is There Selection on Bias and Expertise?

This table reports coefficient estimates from logistic regressions with case fixed-effects that relate the selection of arbitrators in individual cases to arbitrator characteristics.  $ProInd_j$ ,  $ProInd_j^{FE}$ , and  $Lawyer_j$  are as defined in Table 3.  $ChairExperience_{ij}$  is a dummy that equals 1 if arbitrator  $j$  has had experience as a chairperson prior to case  $i$ 's filing.  $CaseExperience_{ij}$  denotes the fraction of case  $i$ 's allegations that have also been alleged in at least one of  $j$ 's previous cases.  $Length_j$  is the average length of time (in years) needed to resolve cases that  $j$  is selected to.  $Tenure_{ij}$  equals the length of time (in years) between the arbitrator's first selection and the filing date of case  $i$ .  $Panel_{ij}$  is a dummy variable that equals one if the arbitrator is sitting on another case on  $i$ 's filing date. As in Table 4,  $\Delta_{25,75}^z$  reports the percentage increase in the expected number of selections given a change in the variable  $z$  from the 25<sup>th</sup> to the 75<sup>th</sup> percentile (similar notation in the case of dummy variables). Standard errors are clustered at the home state $\times$ year level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	<i>Selected<sub>ij</sub></i>					
	Public		Industry			
<i>ProInd<sub>j</sub></i>	<b>0.168***</b> ( 0.048 )	<b>0.150***</b> ( 0.049 )				
<i>ProInd<sub>j</sub><sup>FE</sup></i>			<b>0.132**</b> ( 0.052 )	<b>0.103**</b> ( 0.052 )	0.059 ( 0.071 )	0.035 ( 0.072 )
<i>Lawyer<sub>j</sub></i>	<b>0.232***</b> ( 0.025 )		<b>0.232***</b> ( 0.025 )		0.023 ( 0.038 )	
<i>ChairExperience<sub>ij</sub></i>		<b>0.601***</b> ( 0.027 )		<b>0.593***</b> ( 0.026 )		<b>0.325***</b> ( 0.036 )
<i>CaseExperience<sub>ij</sub></i>	<b>0.486***</b> ( 0.043 )	<b>0.434***</b> ( 0.043 )	<b>0.482***</b> ( 0.043 )	<b>0.431***</b> ( 0.043 )	<b>0.448***</b> ( 0.046 )	<b>0.435***</b> ( 0.046 )
<i>Length<sub>j</sub></i>	<b>-0.275***</b> ( 0.033 )	<b>-0.301***</b> ( 0.035 )	<b>-0.262***</b> ( 0.033 )	<b>-0.288***</b> ( 0.035 )	<b>-0.190***</b> ( 0.035 )	<b>-0.184***</b> ( 0.035 )
<i>Tenure<sub>ij</sub></i>	<b>0.027***</b> ( 0.005 )	<b>0.018***</b> ( 0.004 )	<b>0.025***</b> ( 0.005 )	<b>0.017***</b> ( 0.004 )	<b>0.013**</b> ( 0.005 )	<b>0.009*</b> ( 0.006 )
<i>Panel<sub>ij</sub></i>	<b>-0.231***</b> ( 0.049 )	<b>-0.223***</b> ( 0.050 )	<b>-0.237***</b> ( 0.049 )	<b>-0.228***</b> ( 0.050 )	-0.061 ( 0.045 )	-0.051 ( 0.045 )
$\Delta_{25,75}^{Bias}$	4.9	4.3	3.3	2.6	1.5	0.9
$\Delta_{0,1}^{Lawyer/ChairExperience}$	26.1	82.3	26.1	81.0	2.3	38.4
$\Delta_{25,75}^{CaseExperience}$	38.3	33.5	37.9	33.2	34.8	33.7
Pseudo- $R^2$	0.008	0.013	0.008	0.012	0.004	0.005
$N$	1,611,551	1,611,551	1,592,952	1,592,952	629,569	629,569

Table 6

The Determinants of Arbitrator Selection: How Do Selection on Bias and Expertise Vary Across Cases?

This table reports coefficient estimates from logistic regressions with case fixed-effects that relate the selection of arbitrators in individual cases to arbitrator characteristics across different levels of case importance and complexity.  $I_i^1$  and  $I_i^2$  denote interaction terms (which differ across columns). The interaction terms used are  $LargeBrok_i$ ,  $HiClaim_i$ ,  $Supervision_i$ ,  $Employee_i$ ,  $ManyClaims_i$ , and  $MargLev_i$ .  $Supervision_i$  and  $Employee_i$  are as defined in Table 3.  $LargeBrok_i$  is a dummy that equals 1 if a brokerage firm is listed among the Top 10 employers of retail brokers in the SIA Yearbooks in over 80% of the years from 1990-91 to 2004-05 (see Footnote 31 on p.19). The dummy variable  $HiClaim_i$  is set to 1 if  $Claim_i$  is greater than or equal to its 75<sup>th</sup> percentile value.  $ManyClaims_i$  is a dummy that equals 1 if the number of allegations in a case is greater than 3.  $MargLev_i$  is a dummy variable that equals 1 if a case involves transactions that include the use of margin or leverage. All other variables are as defined in Table 5. To conserve space, the coefficients on  $Length_j$ ,  $Tenure_{ij}$ , and  $Panel_{ij}$  are not displayed in the table (they are qualitatively identical to those in Table 5). As in the previous two tables,  $\Delta_{25,75}^z$  reports the percentage increase in the expected number of selections given a change in the variable  $z$  from the 25<sup>th</sup> to the 75<sup>th</sup> percentile (similar notation in the case of dummy variables). These economic effects depend on the interaction term's value. Since all interactions are dummy variables, the economic effects for  $I_i^1$  equal to 0 and 1 are both reported. Standard errors are clustered at the home state×year level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable:	<i>Selected<sub>ij</sub></i>						
		Public					
		Case Importance			Case Complexity		
Subsample:							
Sorting On:							
Interactions:	$I_i^1 =$	<i>LargeBrok<sub>i</sub></i>	<i>HiClaim<sub>i</sub></i>	<i>Supervision<sub>i</sub></i>	<i>Employee<sub>i</sub></i>	<i>ManyClaims<sub>i</sub></i>	<i>MargLev<sub>i</sub></i>
	$I_i^2 =$	-	-	-	<i>LargeBrok<sub>i</sub></i>	-	-
<i>ProInd<sub>j</sub><sup>FE</sup></i>		0.024 ( 0.062 )	-0.001 ( 0.058 )	0.050 ( 0.063 )	-0.208 ( 0.135 )	0.051 ( 0.074 )	0.078 ( 0.054 )
$I_i^1 \times ProInd_j^{FE}$		<b>0.227**</b> ( 0.106 )	<b>0.329***</b> ( 0.098 )	<b>0.220**</b> ( 0.108 )	<b>0.292**</b> ( 0.146 )	0.094 ( 0.092 )	0.180 ( 0.128 )
$I_i^2 \times ProInd_j^{FE}$					<b>0.655***</b> ( 0.219 )		
$I_i^1 \times I_i^2 \times ProInd_j^{FE}$					<b>-0.547**</b> ( 0.240 )		
<i>ChairExperience<sub>ij</sub></i>		<b>0.616***</b> ( 0.031 )	<b>0.616***</b> ( 0.031 )	<b>0.615***</b> ( 0.030 )	<b>0.593***</b> ( 0.026 )	<b>0.626***</b> ( 0.039 )	<b>0.580***</b> ( 0.029 )
$I_i^1 \times ChairExperience_{ij}$		-0.064 ( 0.045 )	-0.073 ( 0.054 )	-0.091 ( 0.062 )		-0.062 ( 0.053 )	0.090 ( 0.069 )
<i>CaseExperience<sub>ij</sub></i>		<b>0.441***</b> ( 0.050 )	<b>0.443***</b> ( 0.047 )	<b>0.444***</b> ( 0.044 )	<b>0.431***</b> ( 0.043 )	<b>0.365***</b> ( 0.046 )	<b>0.414***</b> ( 0.043 )
$I_i^1 \times CaseExperience_{ij}$		-0.032 ( 0.057 )	-0.047 ( 0.058 )	-0.071 ( 0.072 )		<b>0.168***</b> ( 0.056 )	0.121 ( 0.080 )
If $I_i^1 = 0$ :							
$\Delta_{25,75}^{Bias}$		0.6	0.0	1.2	-	1.3	1.9
$\Delta_{25,75}^{CaseExperience}$		34.2	34.3	34.4	-	27.5	31.8
If $I_i^1 = 1$ :							
$\Delta_{25,75}^{Bias}$		6.4	8.4	6.9	-	3.6	6.5
$\Delta_{25,75}^{CaseExperience}$		31.4	30.2	28.2	-	42.7	42.9

Table 7

### Arbitrator Selection Patterns Before and After the NLSS Rules Change: How Do Selection on Bias and Expertise Change?

This table reports coefficient estimates from logistic regressions with case fixed-effects that relate the selection of arbitrators in individual cases to arbitrator characteristics before and after the NLSS rules change.  $PreNLSS_i$  is a dummy variable that equals 1 before the NLSS switch and  $PostNLSS_i$  is a dummy that equal to 1 after the change in selection procedures. All other variables are as defined in Table 5. To conserve space, the coefficients on  $Length_j$ ,  $Tenure_{ij}$ , and  $Panel_{ij}$  are not displayed in the table (they are qualitatively identical to those in Table 5). As in the previous three tables,  $\Delta_{25,75}^z$  reports the percentage increase in the expected number of selections given a change in the variable  $z$  from the 25<sup>th</sup> to the 75<sup>th</sup> percentile (similar notation in the case of dummy variables). These economic effects are different in the pre- and post-NLSS periods and are reported separately. Standard errors are clustered at the home state $\times$ year level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable:	<i>Selected<sub>ij</sub></i>					
Subsample:	Public					
<i>ProInd<sub>j</sub></i>		<b>0.161***</b>				
		( 0.049 )				
<i>PreNLSS<sub>i</sub> × ProInd<sub>j</sub></i>	0.086		0.087			
	( 0.065 )		( 0.067 )			
<i>PostNLSS<sub>i</sub> × ProInd<sub>j</sub></i>	<b>0.228***</b>		<b>0.246***</b>			
	( 0.075 )		( 0.073 )			
<i>ProInd<sub>j</sub><sup>FE</sup></i>					<b>0.118**</b>	
					( 0.052 )	
<i>PreNLSS<sub>i</sub> × ProInd<sub>j</sub><sup>FE</sup></i>			0.048		0.058	
			( 0.070 )		( 0.070 )	
<i>PostNLSS<sub>i</sub> × ProInd<sub>j</sub><sup>FE</sup></i>			<b>0.172**</b>		<b>0.190**</b>	
			( 0.077 )		( 0.075 )	
<i>ChairExperience<sub>ij</sub></i>	<b>0.601***</b>		<b>0.593***</b>			
	( 0.027 )		( 0.026 )			
<i>PreNLSS<sub>i</sub> × ChairExperience<sub>ij</sub></i>		<b>0.662***</b>	<b>0.663***</b>		<b>0.653***</b>	<b>0.653***</b>
		( 0.036 )	( 0.036 )		( 0.036 )	( 0.036 )
<i>PostNLSS<sub>i</sub> × ChairExperience<sub>ij</sub></i>		<b>0.502***</b>	<b>0.502***</b>		<b>0.498***</b>	<b>0.497***</b>
		( 0.037 )	( 0.037 )		( 0.037 )	( 0.037 )
<i>CaseExperience<sub>ij</sub></i>	<b>0.433***</b>		<b>0.430***</b>			
	( 0.043 )		( 0.043 )			
<i>PreNLSS<sub>i</sub> × CaseExperience<sub>ij</sub></i>		<b>0.666***</b>	<b>0.666***</b>		<b>0.661***</b>	<b>0.660***</b>
		( 0.053 )	( 0.053 )		( 0.053 )	( 0.053 )
<i>PostNLSS<sub>i</sub> × CaseExperience<sub>ij</sub></i>		0.034	0.033		0.034	0.033
		( 0.048 )	( 0.048 )		( 0.048 )	( 0.048 )
Pre-NLSS:						
$\Delta_{25,75}^{Bias}$	2.5	-	2.5	1.2	-	1.4
$\Delta_{0,1}^{ChairExperience}$	-	93.9	94.1	-	92.0	92.1
$\Delta_{25,75}^{CaseExperience}$	-	55.9	55.9	-	55.4	55.3
Post-NLSS:						
$\Delta_{25,75}^{Bias}$	6.6	-	7.2	4.3	-	4.8
$\Delta_{0,1}^{ChairExperience}$	-	65.3	65.2	-	64.5	64.4
$\Delta_{25,75}^{CaseExperience}$	-	47.3	2.2	-	2.3	2.2

Table 8

**The Determinants of Professional Representation: Do Investors Rely More on Lawyers  
After the NLSS Rules Change?**

This table reports coefficient estimates from logistic regressions relating the use of professional representation by investors to case characteristics before and after the NLSS change.  $TimeTrend_i$  is a variable that equals one during the first year of the sample and increases by one every subsequent year and  $PostNLSS_{Trend}_i$  is a variable that equals one from the NLSS implementation date until the end of 1999 and increases by one every subsequent year.  $ThreeMember_i$  is a dummy variable that equals one if an arbitration panel is composed of three arbitrators. All other variables are as defined in previous tables. Time fixed-effects are excluded because of collinearity with  $PostNLSS_i$  and  $TimeTrend_i$ . Standard errors are clustered at the state level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	<i>Representation<sub>i</sub></i>					
	All		3-Member		1-Member	
<i>PostNLSS<sub>i</sub></i>	<b>0.283***</b> ( 0.061 )		<b>0.118**</b> ( 0.057 )		<b>0.378***</b> ( 0.090 )	
<i>TimeTrend<sub>i</sub></i>		0.008 ( 0.014 )		0.014 ( 0.017 )		0.009 ( 0.035 )
<i>PostNLSS<sub>Trend</sub><sub>i</sub></i>		<b>0.088***</b> ( 0.026 )		0.031 ( 0.037 )		0.093 ( 0.062 )
<i>lnClaim<sub>i</sub></i>	<b>0.467***</b> ( 0.040 )	<b>0.457***</b> ( 0.041 )	<b>0.398***</b> ( 0.034 )	<b>0.386***</b> ( 0.034 )	<b>0.655***</b> ( 0.079 )	<b>0.657***</b> ( 0.079 )
<i>Employee<sub>i</sub></i>	<b>0.209***</b> ( 0.061 )	<b>0.213***</b> ( 0.062 )	<b>0.223***</b> ( 0.052 )	<b>0.226***</b> ( 0.052 )	0.135 ( 0.098 )	0.138 ( 0.097 )
<i>ThreeMember<sub>i</sub></i>	<b>0.840***</b> ( 0.096 )	<b>0.873***</b> ( 0.104 )				
Allegation Dummies?	Y	Y	Y	Y	Y	Y
State Dummies?	Y	Y	Y	Y	Y	Y
Pseudo- $R^2$	0.344	0.345	0.130	0.131	0.240	0.241
$N$	14,967	14,967	10,325	10,325	4,627	4,627

**Table 9****Summary of Case Characteristics: Means Before and After the NLSS Rules Change**

This table reports descriptive statistics of case characteristics before and after the NLSS rules change. The listed case characteristics are as defined in Table 1.

<b>Case Characteristics:</b>	Subperiod	
	Pre-NLSS	Post-NLSS
<i>Claim<sub>i</sub></i>	303,118	486,057
<i>LargeBrok<sub>i</sub></i>	0.305	0.428
<i>Employee<sub>i</sub></i>	0.821	0.796
<i>Churning<sub>i</sub></i>	0.151	0.156
<i>Unauthorized<sub>i</sub></i>	0.213	0.185
<i>Misrepresentation<sub>i</sub></i>	0.511	0.480
<i>Omission<sub>i</sub></i>	0.252	0.251
<i>Suitability<sub>i</sub></i>	0.456	0.421
<i>Mismanagement<sub>i</sub></i>	0.069	0.049
<i>Instructions<sub>i</sub></i>	0.116	0.079
<i>Supervision<sub>i</sub></i>	0.177	0.358

Table 10

**Selection on Bias Across Cases Before and After the NLSS Rules Change: Does Time-Variation in Case Characteristics Explain the Increase in Selection on Bias?**

This table reports coefficient estimates from logistic regressions with case fixed-effects that relate the selection of arbitrators in individual cases to arbitrator characteristics before and after the NLSS rules change across different case importance levels.  $PreNLSS_i$  and  $PostNLSS_i$  are as defined in Table 7.  $HiClaim_i$ ,  $LargeBrok_i$ , and  $Supervision_i$  are as defined in Table 6. The dummy variables  $LoClaim_i$ ,  $SmallBrok_i$ , and  $NoSuper_i$  equal 1 if  $HiClaim_i$ ,  $LargeBrok_i$ , and  $Supervision_i$  are zero, respectively. In Model 1, the specification is identical to the sixth column of Table 7 with the exception that the selection on bias coefficient is estimated for four groups:  $PreNLSS_i \times LoClaim_i$ ,  $PreNLSS_i \times HiClaim_i$ ,  $PostNLSS_i \times LoClaim_i$ , and  $PostNLSS_i \times HiClaim_i$  (all interacted with  $ProInd_j^{FE}$ ). Models 2 and 3 are identical to Model 1 except that they sort on case importance using broker size ( $LargeBrok_i$ ) and the failure to supervise employees ( $Supervision_i$ ), respectively. Only the coefficients on selection on bias are reported. Standard errors are clustered at the home state $\times$ year level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Group:	Model 1		Model 2		Model 3	
	$LoClaim_i$	$HiClaim_i$	$SmallBrok_i$	$LargeBrok_i$	$NoSuper_i$	$Supervision_i$
$PreNLSS_i$	-0.005 ( 0.071 )	<b>0.259*</b> ( 0.150 )	0.020 ( 0.081 )	0.147 ( 0.116 )	-0.005 ( 0.076 )	<b>0.317**</b> ( 0.139 )
$PostNLSS_i$	0.041 ( 0.096 )	<b>0.401***</b> ( 0.108 )	0.064 ( 0.096 )	<b>0.378***</b> ( 0.130 )	0.169 ( 0.105 )	<b>0.276**</b> ( 0.118 )

Table 11

Regression of Panel Bias on Pro-Industriness of Case Outcomes

This table reports coefficient estimates from least squares regressions relating the pro-industriness of case outcomes to measures of panel bias. For case  $i$ , panel bias measures,  $AvgProInd_i$  and  $AvgProInd_i^{FE}$ , are obtained by computing arbitrator bias measures as in Table 3 but with case  $i$  omitted and then taking the average over arbitrators on the panel with  $Selections_j$  greater than or equal to 5. Standard errors are clustered at the brokerage firm level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	$ProInd_i$		$ProInd_i^{FE}$	
	All		All	
$AvgProInd_i$	<b>0.121***</b> ( 0.026 )	<b>0.145***</b> ( 0.035 )		
$PostNLSS_i \times AvgProInd_i$		-0.060 ( 0.059 )		
$AvgProInd_i^{FE}$			<b>0.123***</b> ( 0.027 )	<b>0.131***</b> ( 0.040 )
$PostNLSS_i \times AvgProInd_i^{FE}$				-0.020 ( 0.060 )
$R^2$	0.002	0.003	0.003	0.003
$N$	12,354	12,354	10,921	10,921

**Table 12**

**Regression of Panel Bias on Pro-Industriousness of Case Outcomes for Repeated Cases**

This table reports coefficient estimates from least squares regressions relating the pro-industriousness of case outcomes to measures of panel bias in samples of repeated cases.  $AvgProInd_i$  and  $AvgProInd_i^{FE}$  are as defined in Table 11. The first two columns use the Grubman sample of repeated cases while the third and fourth columns include additional repeated cases obtained by a procedure described in p.29. The regressions in the last two columns include fixed-effects for each group of repeated cases. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable:	$ProInd_i$	$ProInd_i^{FE}$	$ProInd_i$	$ProInd_i^{FE}$
Subsample:	Grubman Cases		All Repeated	
$AvgProInd_i$	<b>0.335*</b> ( 0.188 )		<b>0.337**</b> ( 0.170 )	
$AvgProInd_i^{FE}$		<b>0.324*</b> ( 0.194 )		<b>0.360**</b> ( 0.179 )
$R^2$	0.023	0.020	0.135	0.097
$N$	140	140	195	193

**Table 13**

**Do the Bias Measures Predict Dissent Probabilities?**

This table reports coefficient estimates from logistic regressions relating dissent to arbitration panel characteristics. The variable  $DispProInd_i$  measures the difference in the bias of arbitrators within the panel and is defined as the difference between the lowest and highest  $ProInd_j$  of arbitrators on the panel (with  $Selections_j$  greater than or equal to 5).  $DispProInd_i^{FE}$  is similarly defined. The variables  $AvgProInd_i$  and  $AvgProInd_i^{FE}$  are as defined Table 11.  $ProInd_i^2$  and  $(ProInd_i^{FE})^2$  measure how different case  $i$ 's outcome is from the typical outcome of observationally similar cases.  $AvgLawyer_i$  ( $AvgChairExperience_i$ ) is equal to the fraction of arbitrators on case  $i$ 's panel that are lawyers (have experience as a chairperson). All other variables are as defined in Table 1. Standard errors are clustered at the brokerage firm level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	$Dissent_i$				
	All				
$DispProInd_i$	<b>0.293*</b> ( 0.167 )	<b>0.319*</b> ( 0.172 )	<b>0.317*</b> ( 0.171 )	<b>0.347*</b> ( 0.203 )	
$AvgProInd_i$				-0.599 ( 0.556 )	
$DispProInd_i^{FE}$					0.309 ( 0.244 )
$AvgProInd_i^{FE}$					-0.785 ( 0.560 )
$ProInd_i^2$	0.410 ( 0.514 )	0.424 ( 0.516 )	0.423 ( 0.516 )	0.404 ( 0.516 )	
$(ProInd_i^{FE})^2$					0.761 ( 0.532 )
$AvgLawyer_i$	0.337 ( 0.256 )		0.165 ( 0.244 )	0.170 ( 0.244 )	0.219 ( 0.251 )
$AvgChairExperience_{ij}$		<b>0.587*</b> ( 0.329 )	0.504 ( 0.324 )	0.496 ( 0.327 )	0.459 ( 0.340 )
$\ln Claim_i$	<b>0.161***</b> ( 0.061 )	<b>0.158***</b> ( 0.061 )	<b>0.158***</b> ( 0.061 )	<b>0.160***</b> ( 0.061 )	<b>0.163**</b> ( 0.065 )
$Employee_i$	-0.253 ( 0.178 )	-0.249 ( 0.177 )	-0.251 ( 0.177 )	-0.250 ( 0.177 )	-0.290 ( 0.181 )
$Counterclaim_i$	-0.392 ( 0.289 )	-0.388 ( 0.288 )	-0.391 ( 0.288 )	-0.384 ( 0.287 )	<b>-0.530*</b> ( 0.300 )
$ThirdParty_i$	0.217 ( 0.365 )	0.204 ( 0.367 )	0.209 ( 0.366 )	0.208 ( 0.365 )	0.438 ( 0.363 )
Allegation Dummies?	Y	Y	Y	Y	Y
Year Dummies?	Y	Y	Y	Y	Y
Pseudo- $R^2$	0.061	0.062	0.062	0.063	0.069
$N$	6,643	6,643	6,643	6,643	5,877

Table 14

Do the Expertise Measures Predict Selection as a Chairperson?

This table reports coefficient estimates from logistic regressions with case fixed-effects that relate selection as a chairperson in individual cases to arbitrator characteristics. The dependent variable,  $Chairperson_{ij}$ , equals one if arbitrator  $j$  is selected as the chairperson to case  $i$ . All other variables are as defined in previous tables. Standard errors are clustered at the brokerage firm level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	$Chairperson_{ij}$			
	All			
$Lawyer_j$	<b>1.740***</b> ( 0.060 )			
$ChairExperience_{ij}$		<b>1.659***</b> ( 0.083 )		
$CaseExperience_{ij}$			<b>0.486***</b> ( 0.073 )	<b>0.335***</b> ( 0.088 )
$ManyClaims_i \times CaseExperience_{ij}$				<b>0.312**</b> ( 0.146 )
$ProInd_j^{FE}$	-0.099 ( 0.177 )	-0.112 ( 0.176 )	-0.070 ( 0.165 )	-0.080 ( 0.165 )
$Tenure_{ij}$	<b>0.079***</b> ( 0.008 )	0.011 ( 0.008 )	<b>0.069***</b> ( 0.009 )	<b>0.067***</b> ( 0.009 )
$Industry_j$	<b>-2.018***</b> ( 0.062 )	<b>-1.945***</b> ( 0.068 )	<b>-2.498***</b> ( 0.066 )	<b>-2.500***</b> ( 0.066 )
Pseudo- $R^2$	0.429	0.415	0.311	0.331
$N$	11,925	11,925	11,925	11,925

**Table 15**

**Do the Bias Measures Predict Settlement Probabilities?**

This table reports coefficient estimates from logistic regressions relating observed settlement to arbitration panel characteristics. The panel bias measures,  $AvgProInd_i$  and  $AvgProInd_i^{FE}$ , are as defined in Table 11.  $AvgLawyer_i$  and  $AvgChairExperience_{ij}$  are as defined in Table 13. All other variables are as defined in Table 1. Standard errors are clustered at the brokerage firm level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	<i>Settlement<sub>i</sub></i>			
	All			
<i>AvgProInd<sub>i</sub></i>	0.328 ( 0.363 )	0.332 ( 0.365 )		
<i>AvgProInd<sub>i</sub><sup>FE</sup></i>			-0.166 ( 0.418 )	-0.161 ( 0.419 )
<i>AvgLawyer<sub>i</sub></i>	-0.025 ( 0.146 )		-0.032 ( 0.147 )	
<i>AvgChairExperience<sub>ij</sub></i>		0.016 ( 0.158 )		0.013 ( 0.157 )
$\ln Claim_i$	0.013 ( 0.044 )	0.013 ( 0.045 )	0.015 ( 0.045 )	0.015 ( 0.045 )
<i>Employee<sub>i</sub></i>	<b>1.626***</b> ( 0.220 )	<b>1.626***</b> ( 0.220 )	<b>1.629***</b> ( 0.220 )	<b>1.629***</b> ( 0.220 )
<i>Counterclaim<sub>i</sub></i>	0.036 ( 0.199 )	0.035 ( 0.199 )	0.036 ( 0.199 )	0.035 ( 0.199 )
<i>ThirdParty<sub>i</sub></i>	0.000 ( 0.284 )	0.001 ( 0.285 )	0.004 ( 0.284 )	0.005 ( 0.285 )
Allegation Dummies?	Y	Y	Y	Y
State and Year Dummies?	Y	Y	Y	Y
Pseudo- $R^2$	0.270	0.270	0.270	0.270
<i>N</i>	6,650	6,650	6,650	6,650

**Table 16**

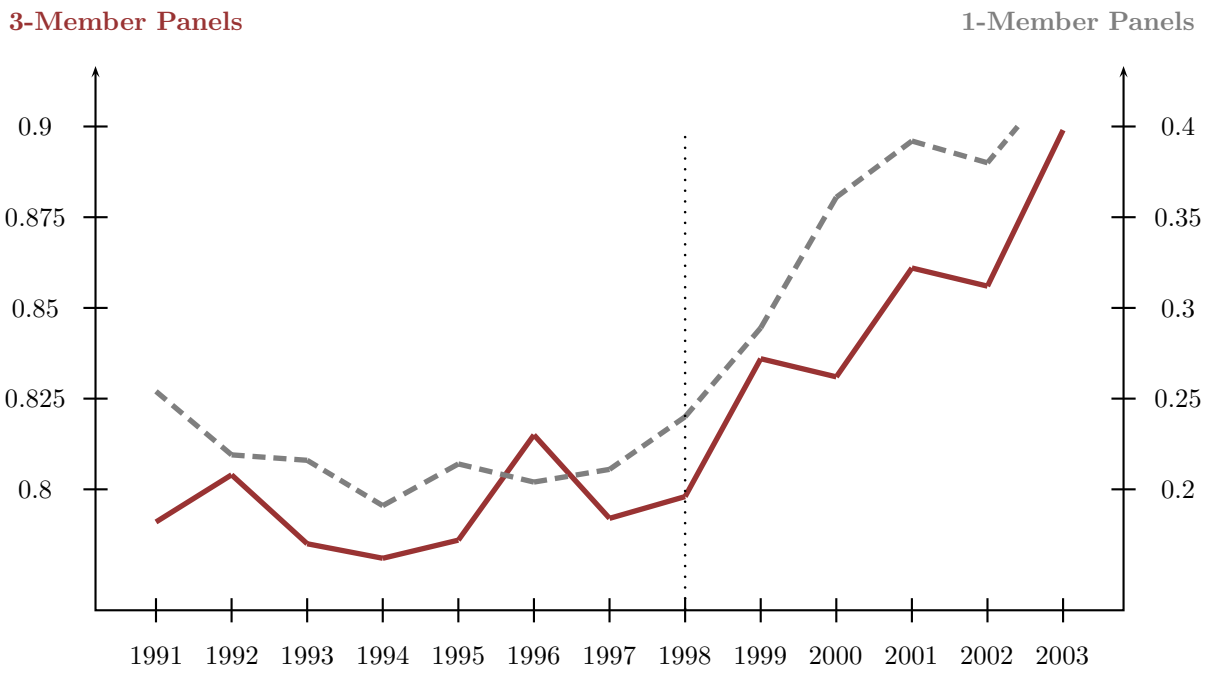
**The Determinants of Arbitrator Tenure**

This table reports coefficient estimates from Cox proportional hazard regressions relating arbitrator tenure to other arbitrator characteristics. Arbitrators whose tenure windows end in the last year of the sample are classified as having right-censored tenures. The dependent variable,  $Tenure_j$ , is as defined in Table 3.  $ProInd_j$ ,  $ProInd_j^{FE}$ ,  $Lawyer_j$  and  $RegRep_j$  are also as defined in Table 3.  $PostNLSS_i$  is as defined in Table 7. Standard errors are clustered at the state level. Significance at the 10-percent, 5-percent, and 1-percent level are denoted by \*, \*\*, and \*\*\*, respectively.

Dependent Variable: Subsample:	$Tenure_j$					
	Public			Industry		
$ProInd_j$	<b>-0.318***</b> ( 0.076 )	<b>-0.327***</b> ( 0.085 )				
$PostNLSS_i \times ProInd_j$		0.086 ( 0.429 )				
$ProInd_j^{FE}$			<b>-0.265**</b> ( 0.123 )	<b>-0.284**</b> ( 0.130 )	<b>-0.388***</b> ( 0.114 )	<b>-0.372***</b> ( 0.132 )
$PostNLSS_i \times ProInd_j^{FE}$				0.163 ( 0.427 )		-0.142 ( 0.594 )
$Lawyer_j$	<b>-0.342***</b> ( 0.083 )	<b>-0.342***</b> ( 0.083 )	<b>-0.338***</b> ( 0.079 )	<b>-0.338***</b> ( 0.079 )	<b>-0.176*</b> ( 0.071 )	<b>-0.176*</b> ( 0.071 )
$RegRep_j$					<b>-0.254***</b> ( 0.056 )	<b>-0.254***</b> ( 0.056 )
Home State FE?	Y	Y	Y	Y	Y	Y
Censoring?	Y	Y	Y	Y	Y	Y
Censored Obs	2,160	2,160	2,107	2,107	1,321	1,321
Log-likelihood	-17,009.97	-17,009.92	-16,252.04	-16,251.93	-11,205.36	-11,205.29
$N$	4,366	4,366	4,223	4,223	2,856	2,856

**Figure 1**  
**Percentage of Investors with Professional Representation**

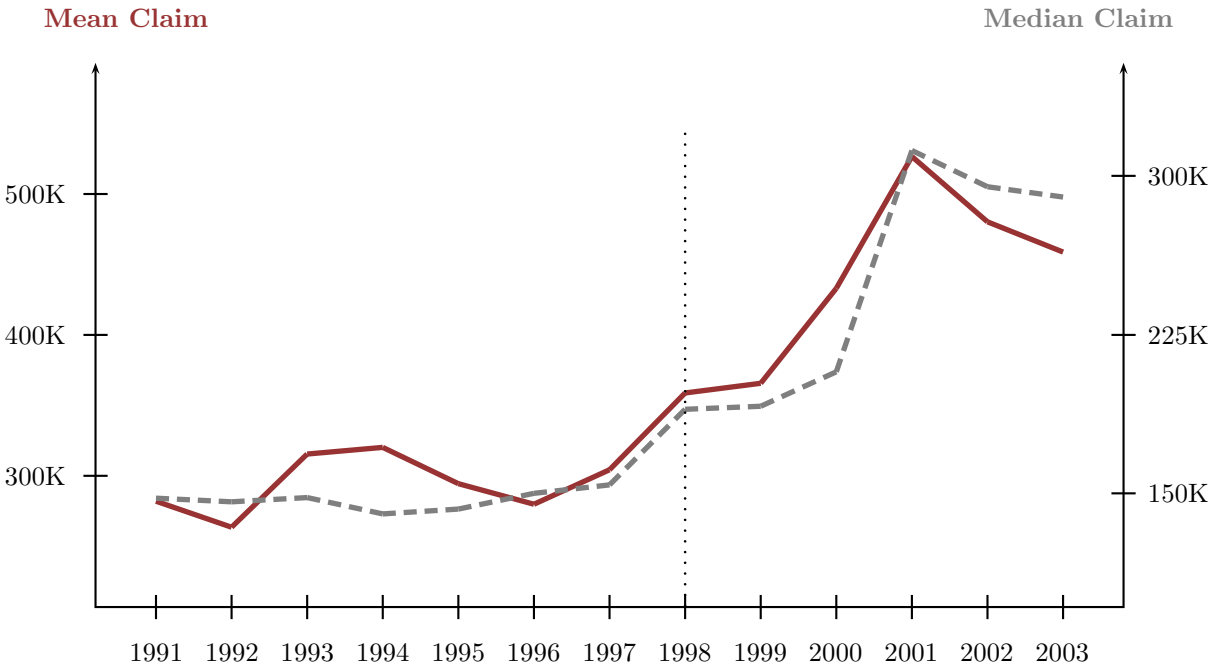
This figure plots the fraction of cases with three- and one-member panels where the investor hires professional representation over various years (using filing dates from 1991 to 2003). The solid line represents three-member panels and the dashed line represents one-member panels.



**Figure 2**

**Mean and Median Claim Sizes**

This figure plots the mean and median claim size of cases over various years (using filing dates from 1991 to 2003). The solid line represents mean claim sizes and the dashed line represents medians.



**Figure 3**

**Coefficients on Bias Measures Before and After the NLSS Switch**

This figure plots the coefficients on bias,  $\beta_{t,t+1}$ , from the fixed-effects logistic regression (over the six-year window around the NLSS switch date) with:

$$U_{ij} = \alpha_i + \sum_{t=-3}^2 \beta_{t,t+1} \cdot (D_{t,t+1} \times Bias_j) + \Theta \cdot \mathbf{A}_t + \epsilon_{ij}, \quad (13)$$

where  $D_{t,t+1}$  are yearlong window dummies around the NLSS implementation date and  $\mathbf{A}_t$  contains all the controls (except  $Bias_j$ ) from Table 4. The dashed line plots the coefficients for  $ProInd_j$  and the dotted line for  $ProInd_j^{FE}$ .

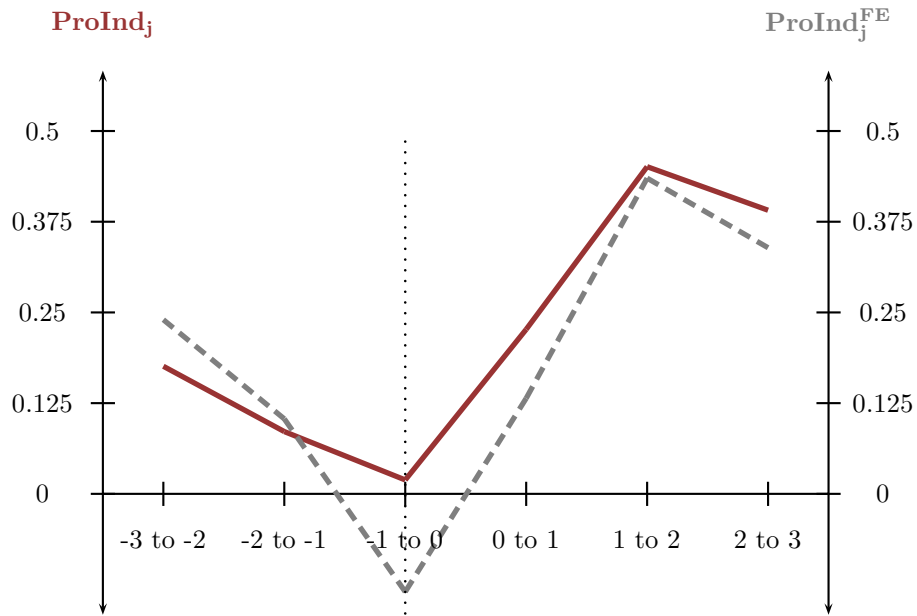


Figure 4

Coefficients on Expertise Measures Before and After the NLSS Switch

This figure plots the coefficients on bias,  $\beta_{t,t+1}$ , from the fixed-effects logistic regression (over the six-year window around the NLSS switch date) with:

$$U_{ij} = \alpha_i + \sum_{t=-3}^2 \beta_{t,t+1} \cdot (D_{t,t+1} \times Expertise_j) + \Theta \cdot \mathbf{A}_t + \epsilon_{ij}, \quad (14)$$

where  $D_{t,t+1}$  are yearlong window dummies around the NLSS implementation date and  $\mathbf{A}_t$  contains all the controls (including the other expertise measure that is not interacted with the  $D_{t,t+1}$ 's) from Table 4 using  $ProIng_j^{FE}$  as the bias measure. The solid line plots the coefficients for  $ChairExperience_{ij}$  and the dashed line for  $CaseExperience_{ij}$ .

